# CITY OF LIBERTY, TEXAS

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# 2023 ANNUAL FINANCIAL REPORT FOR FISCAL YEAR ENDED SEPTEMBER 30, 2023



### ANNUAL FINANCIAL REPORT

of the

# City of Liberty, Texas

For the Year Ended September 30, 2023



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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Liberty, Texas:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Liberty, Texas (the "City") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Liberty, Texas, as of September 30, 2023, and the respective changes in financial position, and cashflows where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of City of Liberty, Texas and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The City's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for one year after the date that the financial statements are issued.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control –related matters that we identified during the audit.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of changes in net pension liability and related ratios, schedule of employer contributions to pension plan, and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, w ho considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Liberty, Texas's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the supplemental schedules, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Brook Watson & Co.

BrooksWatson & Co. Certified Public Accountants Houston, Texas February 2, 2024

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# MANAGEMENT'S DISCUSSION AND ANALYSIS

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As management of the City of Liberty, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2023. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the City's activities, compares current-year results with those of the prior year, and discusses the positive and negative aspects of that comparison. GASB Statement No. 34 establishes the content of the minimum requirements for the MD&A. Please read the MD&A in conjunction with the City's financial statements, which follow this section.

The annual financial report is presented as compliant with the financial reporting model in effect pursuant to GASB Statement No. 34. This financial reporting model requires governments to present certain basic financial statements as well as an MD&A and certain other Required Supplementary Information (RSI). The basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements.

#### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources (net position) at September 30, 2023 by \$110,453,981. Of this amount, \$34,910,521 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$13,551,464. The majority of the City's net position is invested in capital assets and restricted for specific purposes.
- The City's governmental funds reported combined ending fund balances of \$10,965,598 at September 30, 2023, an increase of \$4,010,657 from the prior fiscal year; this includes an increase of \$880,271 in the general fund, an increase of \$26,855 in the debt service fund, an increase of \$1,806,400 in the capital projects fund, an increase of \$1,071,620 in the HMPG flood wall & levee fund, and an increase of \$225,511 in the nonmajor governmental funds.
- At the end of the fiscal year, unassigned fund balance for the general fund was \$2,199,214 or 20% of total general fund expenditures.

#### **Overview of the Financial Statements**

The discussion and analysis provided here are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

#### **Government-Wide Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and liabilities. The difference between the two is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. Other non-financial factors, such as the City's property tax base and the condition of the City's infrastructure, need to be considered in order to assess the overall health of the City.

The *statement of activities* presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include administration, recreation and leisure, economic development/tourism, public health/safety, public works, airport, golf course, and business and support services. The business-type activities of the City include electric, water and wastewater and solid waste operations.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also the legally separate component unit, the Liberty Community Development Corporation, which the City is financially accountable. Financial information for this component unit are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 22-27 of this report.

#### FUND FINANCIAL STATEMENTS

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial

statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental* activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains seventeen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, capital projects, debt service fund, HMPG Flood Wall and Levee, and American Rescue Plan fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in a separate section of the report.

The City adopts an annual appropriated budget for its general, debt service, capital projects, and certain special revenue funds. A budgetary comparison statement has been provided for the general fund and the major special revenue funds.

The basic governmental fund financial statements can be found on pages 28-37 of this report.

#### **Proprietary Funds**

The City's proprietary funds are all enterprise funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses an enterprise fund to account for its electric, water/wastewater, and solid waste utility operations. All activities associated with providing such services are accounted for in these funds, including administration, operation, maintenance, debt service, capital improvements, meter maintenance, billing and collection. The City's intent is that costs of providing the services to the general public on a continuing basis is financed through user charges in a manner similar to a private enterprise.

Proprietary financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the electric fund, water/wastewater fund, and solid waste fund, all of which are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 38-43 of this report.

#### Component Unit

The City maintains the accounting and financial statements for one component unit. The Liberty Community Development Corporation is a discretely presented component unit and displayed on the government-wide financial statements.

#### **Notes to Financial Statements**

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 45-79 of this report.

#### **Other Information**

In addition to the basic financial statements, MD&A, and accompanying notes, this report also presents certain Required Supplementary Information (RSI). The required RSI includes a budgetary comparison schedule for the general fund and major special revenue funds, a schedule of changes in the net pension liability and related ratios and schedule of employer contributions for the Texas Municipal Retirement System. RSI can be found after the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted previously, net position may serve over time as a useful indicator of the City's financial position. For the City of Liberty, Texas, assets and deferred outflows exceeded liabilities and deferred inflows by \$110,453,981 as of September 30, 2023, in the primary government.

The largest portion of the City's net position, \$67,976,604 reflects its investments in capital assets (e.g., land, buildings, improvements other than buildings, machinery and equipment, construction in progress), less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Liberty, Texas's net position of \$7,566,856 represents resources that are subject to external restrictions on how they may be used. The remaining balance of \$34,910,521 is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City of Liberty, Texas is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

#### **Statement of Net Position:**

The following table reflects the condensed Statement of Net Position:

		2023		2022						
	Governmental	Business-Type		Governmental	Business-Type					
	Activities	Activities	Total	Activities	Activities	Total				
Current and										
other assets	\$ 15,105,268	\$ 45,613,435	\$ 60,718,703	\$ 15,013,118	\$ 41,194,714	\$ 56,207,832				
Internal balances	370,084	(370,084)	-	(3,073,806)	3,073,806	-				
Long-term assets	50,160,959	30,822,546	80,983,505	46,623,760	27,600,259	74,224,019				
<b>Total Assets</b>	65,636,311	76,065,897	141,702,208	58,563,072	71,868,779	130,431,851				
Deferred Outflows	1,560,887	175,147	1,736,034	566,190	62,071	628,261				
Current liabilities	E 770 491	2 (00 224	0 470 715	E 078 217	2 201 720	8 270 046				
	5,779,481	2,699,234	8,478,715	5,978,317	2,391,729	8,370,046				
Long-term liabilities		10,277,614	24,330,417	14,069,586	10,647,601	24,717,187				
<b>Total Liabilities</b>	19,832,284	12,976,848	32,809,132	20,047,903	13,039,330	33,087,233				
Deferred Inflows	157,327	17,802	175,129	960,038	110,324	1,070,362				
Net Position:										
Net investment in										
capital assets	37,765,320	30,211,284	67,976,604	32,597,104	27,282,980	59,880,084				
Restricted	7,457,333	109,523	7,566,856	4,456,889	105,768	4,562,657				
Unrestricted	1,984,934	32,925,587	34,910,521	1,067,328	31,392,448	32,459,776				
<b>Total Net Position</b>	\$ 47,207,587	\$ 63,246,394	\$ 110,453,981	\$ 38,121,321	\$ 58,781,196	\$ 96,902,517				

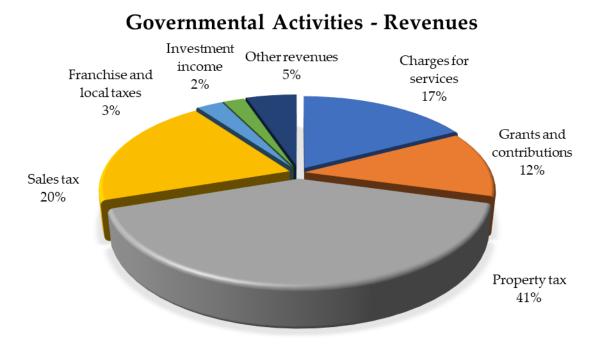
Current and other assets for business-type activities increased \$4,418,721 primarily due to greater cash/investments on hand resulting from operating surpluses during the year. Long-term assets for governmental activities increased \$3,537,199 primarily due to fire station renovations and street infrastructure investments during the year.

#### Statement of Activities:

The following table provides a summary of the City's changes in net position:

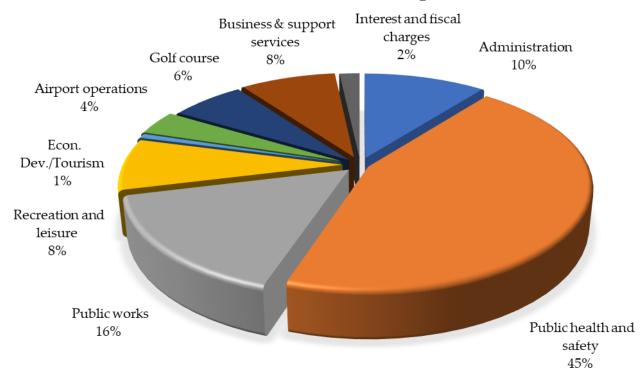
	For the Yea	For the Year Ended September 30, 2023			For the Year Ended September 30, 2022				
			Total			Total			
		<b>Business-Type</b>	Primary		Business-Type	Primary			
	Activities	Activities	Government	Activities	Activities	Government			
Revenues									
Program revenues:									
Charges for services	\$ 2,087,236	\$ 20,806,237	\$ 22,893,473	\$ 1,757,378	\$ 17,881,732	\$ 19,639,110			
Operating grants	119,709	-	119,709	126,062	-	126,062			
Capital contributions	1,328,376	10,763,717	12,092,093	2,205,128	6,000,000	8,205,128			
General revenues:									
Property tax	4,877,936	-	4,877,936	4,911,011	-	4,911,011			
Sales tax	2,441,550	-	2,441,550	2,288,204	-	2,288,204			
Franchise & local taxes	319,410	-	319,410	314,187	-	314,187			
Investment income	262,530	1,603,222	1,865,752	151,399	181,992	333,391			
Other revenues	621,789	-	621,789	301,390	-	301,390			
<b>Total Revenues</b>	12,058,536	33,173,176	45,231,712	12,054,759	24,063,724	36,118,483			
Expenses									
Administration	1,526,706	-	1,526,706	1,675,202	-	1,675,202			
Public health and safet		-	6,332,116	6,014,165	-	6,014,165			
Public works	2,281,796	-	2,281,796	2,104,155	-	2,104,155			
Recreation and leisure	1,134,348	-	1,134,348	1,098,671	-	1,098,671			
Econ. Dev/tourism	106,198	-	106,198	70,061	-	70,061			
Airport operations	537,746	-	537,746	804,127	-	804,127			
Golf course	911,694	-	911,694	490,876	-	490,876			
Bus. & support services	1,176,179	-	1,176,179	1,368,228	-	1,368,228			
Int. & fiscal charges	245,574	331,531	577,105	289,029	278,011	567,040			
Electric	-	13,611,383	13,611,383	-	10,111,226	10,111,226			
Water and wastewater	-	2,857,488	2,857,488	-	3,938,889	3,938,889			
Solid waste	-	627,489	627,489	-	611,241	611,241			
<b>Total Expenses</b>	14,252,357	17,427,891	31,680,248	13,914,514	14,939,367	28,853,881			
Change in Net Position									
Before Transfers	(2,193,821)	15,745,285	13,551,464	(1,859,755)	9,124,357	7,264,602			
Transfers	11,280,087	(11,280,087)	-	4,899,438	(4,899,438)	-			
Total	11,280,087	(11,280,087)		4,899,438	(4,899,438)				
Change in Net Position	9,086,266	4,465,198	13,551,464	3,039,683	4,224,919	7,264,602			
Beginning Net Position	38,121,321	58,781,196	96,902,517	35,081,638	54,556,277	89,637,915			
Ending Net Position	\$ 47,207,587	\$ 63,246,394	\$ 110,453,981	\$ 38,121,321	\$ 58,781,196	\$ 96,902,517			

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.



For the year ended September 30, 2023, revenues from governmental activities totaled \$12,058,536. Property tax and sales tax are the City's largest general revenue sources. Overall revenue increased slightly by \$3,777 from the prior year. Charges for services increased by \$329,858 or 19% primarily due to increased demand for emergency medical services over the course of the year. Sales taxes increased by \$153,346 or 7% primarily due to economic growth fueled by local purchases. Capital and operating contributions decreased by \$883,105 or 40% primarily due to nonrecurring public works related capital contributions received in the prior year. Investment income increased by \$111,131 or 73% due to greater interest-bearing cash balances and realization of higher interest rates over the course of the year. Other revenues increased by \$320,399 or over 100% due to nonrecurring refunds and greater credit card processing fees charged during the current year. All other revenues remained relatively stable when compared to the previous year.

This graph shows the governmental function expenses of the City:



# **Governmental Activities - Expenses**

For the year ended September 30, 2023, expenses for governmental activities totaled \$14,252,357. This represents an increase of \$337,843 or 2% from the prior year. The City's largest functional expense is public health and safety totaling \$6,332,116, which increased by \$317,951 or 5% as a result of nonrecurring fire department overtime pay due to greater emergency services provided during the year. Public works expenses increased by \$177,641 or 8% primarily due to greater annual depreciation resulting from sanitary sewer improvements being transferred to in-service assets during the year. Airport expenses decreased by \$266,381 or 33% primarily due to a reduction in aviation fuel expenses, as fuel prices were lower in comparison to the previous year. Golf course expenses increased by \$420,818 or 86% primarily due to greater course operating costs in the prior year. The golf course was closed for renovations in the prior year. Business and support services decreased by \$192,049 or 14% primarily as a result of nonrecurring vehicle/building maintenance and contingency costs recognized in the prior year. All other governmental activities expenses remained relatively consistent with the prior year.

Business-type activities are shown comparing operating costs to revenues generated by related services.



### **Business-Type Activities - Revenues and Expenses**

For the year ended September 30, 2023, charges for services by business-type activities totaled \$20,806,237. This represents an increase of \$2,924,505 and 16% from the previous year primarily due to greater customer consumption and utility service rates charged compared to the previous year.

Total business-type activity expenses increased by \$2,488,524 or 17% to a total of \$17,427,891. Electric expenses totaled \$13,611,383, while water/wastewater and solid waste utility operations totaled \$3,189,019 (includes interest and fiscal charges) and \$627,489, respectively. Solid waste-related expenses remained consistent with the prior year. Electric fund expenses increased by \$3,500,157 or 32% primarily due greater electricity consumption by customers and purchased electric power in the current year. Water and wastewater fund expenses decreased by \$1,081,401 or 27% primarily as a result nonrecurring sewer plant/equipment maintenance, legal fees, and bad debt expenses in the prior year. Interest and fiscal charges increased by \$53,520 or 19% primarily as a result of the first interest payments made on the 2022 certificates of obligation. Interest payments commenced on March 1, 2023.

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

<u>Governmental Funds</u> - The focus of the City's governmental funds is to provide information of nearterm inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the year.

At September 30, 2023, the City's governmental funds reported combined fund balances of \$10,965,598, an increase of \$4,010,657 in comparison with the prior year. Approximately 20% of this amount, \$2,160,287, constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *nonspendable*, *restricted*, *or committed* to indicate that it is 1) not in spendable form \$70,622, 2) restricted for particular purposes \$7,457,333, or 3) assigned for capital improvements \$1,277,356.

As of the end of the year the general fund reflected a total fund balance of \$3,452,698. Of this, \$70,622 is considered not in spendable form, \$13,046 is restricted, \$1,169,816 is assigned, and \$2,199,214 is unassigned. General fund balance increased by \$880,271 during the current year primarily as a result greater than expected revenues and less than anticipated expenditures.

As a measure of the general fund's liquidity, it may be useful to compare total unassigned fund balance to total fund expenditures. The unassigned (the amount available for spending) fund balance of the general fund of \$2,199,214 is 20% of total general fund expenditures.

The debt service fund had an ending fund balance of \$2,593,877 at September 30, 2023, an increase of \$26,855 primarily due to current year property taxes and investment income exceeding the required debt service payments for the year. During the year, the fund recorded total principal and interest payments totaling \$1,717,430, property tax revenue of \$1,655,571 and investment income of \$88,714.

The capital projects fund had an ending fund balance of \$3,007,319 at September 30, 2023, an increase of \$1,806,400 when compared to the prior year. This increase was primarily a result of transfers from the electric fund in the current year.

The HMPG flood wall and levee fund had an ending fund balance of \$1,154,991, an increase of \$1,071,620 is primarily due to intergovernmental revenues and transfers outweighing limited capital outlay expenditures during the year.

The American Rescue Plan fund had an ending fund balance of \$0. The fund balance did not change over the course of the year. No new grant revenues were received in the current year.

<u>Proprietary Funds</u> - The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net position in the City's largest proprietary fund, the electric fund, totaled \$40,918,150. Unrestricted net position at the close of the fiscal year for all proprietary funds amounted to \$32,925,587, an increase of \$1,533,139 over the previous year. Total investment in capital assets, net of related debt was \$30,211,284, and capital assets, net of depreciation totaled \$30,822,546.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Total budgeted revenues of \$7,357,100 were less than actual revenues of \$8,169,516, resulting in a total positive revenue variance of \$812,416. All actual revenues were greater than the budgeted amounts, with the exception of property taxes, licenses and permits, and fines and forfeitures. Total budgeted

expenditures of \$12,460,447 were more than actual expenditures of \$10,901,235, resulting in a total positive expenditure variance of \$1,559,212. All departmental expenditures were less than the budgeted amounts, with the exception of general government, fire/EMS, police, and animal control. Expenditures did not exceed appropriations at the legal level of control. No budget amendments were approved during the year.

#### **CAPITAL ASSETS**

As of the end of the year, the City's governmental activities funds had invested \$50,160,959 in a variety of capital assets and infrastructure, net of accumulated depreciation. The City's business-type activities funds had invested \$30,822,546 in a variety of capital assets and infrastructure, net of accumulated depreciation. This investment in capital assets includes land, buildings, vehicles, equipment, park improvements, and infrastructure.

Major capital asset events during the current year include the following:

- Fire station renovations totaling \$2,118,185.
- City library renovations for \$306,482.
- Fiber project investments totaling \$644,748.
- Roof replacement for airport hanger totaling \$206,535.
- Street rehabilitation project improvements totaling \$2,186,130.
- Fire hydrant replacement of \$221,425.
- Purchase of new golf course equipment totaling \$189,754.
- Elevated storage tank rehabilitation totaling \$300,061.
- Minglewood wasterwater improvements totaling \$125,213.
- Hwy 90 water project investments of \$315,600.
- Contribution of electric infrastructure from the SRMPA with a value of \$3,763,717.

More detailed information about the City's capital assets is presented in note IV. D to the financial statements.

#### LONG-TERM DEBT

The City's outstanding bonds, notes payable, lease liabilities, and certificates of obligation, net of all premiums and discounts, decreased by \$1,834,024 from the prior year. The total bonds and certificates of obligation payable at the close of the fiscal year was \$22,211,462, net of all premiums and discounts. Of this amount, \$20,380,000 (excluding unamortized premium/discount) comprises of bonded debt backed by the full faith and credit of the City, and the remaining represents bonds secured solely by self-supporting activities.

More detailed information about the City's long-term liabilities is presented in note IV.E to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The property values, as certified on the 2023 tax roll, were \$857,141,614 or 11.5% over the 2022 property values. The total adjusted values of taxable property for tax year 2022 are \$659,674,213 while the adjusted values taxable property for tax year 2023 are \$732,514,918 or 11.0% higher than the previous tax year, with the values under protest and tax ceiling properties included. This is an increase of \$72,840,705 over the 2022 total taxable value. The increase in the tax ceiling was 16.1 % or \$17,318,284 over the 2022 values. The FY 2024 Budget also includes revenue from the Industrial District Agreement (IDA) executed in 2019 between the Moss Bluff Hub Partners, Inc., and the City. The anticipated revenue for FY 2024 from the IDA agreement is \$550,000.

Sale and Use Taxes and Property Taxes are the largest sources of revenue in the General Fund representing 19.3% and 23.2%, respectively. The FY 2024 Sales and Use Taxes represent a 1% decrease, and the property taxes represent a 0.3% decrease of the total revenue of the General Fund Budget over the FY 2023 Budget. The FY 2024 Budget anticipates an increase of 0.2% growth in sales tax revenue and a 0.06% increase in property tax revenue over the FY 2023 Budget.

The recent changes in tax legislation by the State Legislature has resulted in a change in calculating the tax rate. The Administration is proposing a tax rate slightly below the Voter Approval Rate (VAR) of \$0.622757698 for Fiscal Year 2024. The No New Revenue (NNR) tax rate of \$0.596928196 per \$100 of assessed value will not generate sufficient revenues to cover general fund expenses and debt service. The current tax rate of \$0.6121 per \$100 of assessed value is to be increased to \$0.6204 per \$100 of assessed value. Of the FY 2024 assessed value, \$0.3870 (M&O) will be allocated to the General Fund and \$0.2334 (I&S) will be apportioned to debt service. The slight increase in the FY 2024 proposed M&O over the 2023 NNR is \$46.00 per year or \$3.83 per month based on an average homestead taxable value.

The 2023 Budget includes the addition of two positions. The Liberty Independent School District is requesting an additional School Resource Officer and the Fire Department is requesting a Fire Marshall position. Additionally, a 4.34% decrease in health care costs for employees and dependents is included in the budget for all full-time employees. The cost for employee only insurance will continue to be paid for by the City. The cost of dependent coverage will be split between the city and the employee on a 55% and 45% basis, respectively. Additionally, a minimum 3% wage increase for all employees has been included in this year's budget.

Fiscal Year 2024 is a balanced general fund budget with revenues and expenditures of \$11,664,456 This is a 7.6% or \$818,881 increase over the Fiscal Year 2023 Budget.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City's Financial Department.

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# **BASIC FINANCIAL STATEMENTS**

# **City of Liberty, Texas** STATEMENT OF NET POSITION (Page 1 of 2) September 30, 2023

Primary Government						
Governmental Activities			Business-Type Activities		Total	
\$	13,405,586	\$	29,341,407	\$	42,746,993	
	90,871		13,173,262		13,264,133	
	1,535,017		2,553,042		4,088,059	
	-		-		-	
	370,084		(370,084)		-	
	73,794		545,724		619,518	
	15,475,352		45,243,351		60,718,703	
	8,025,495		2,525,001		10,550,496	
	42,135,464		28,297,545		70,433,009	
	50,160,959		30,822,546		80,983,505	
	65,636,311		76,065,897		141,702,208	
	1,547,860		175,147		1,723,007	
	13,027		-		13,027	
	1,560,887		175,147		1,736,034	
		Governmental Activities           \$ 13,405,586           90,871           1,535,017           -           370,084           73,794           15,475,352           8,025,495           42,135,464           50,160,959           65,636,311           1,547,860           13,027	Governmental Activities         But Activities           \$ 13,405,586         \$ 90,871           1,535,017         -           370,084         -           73,794         -           15,475,352         -           8,025,495         -           42,135,464         -           50,160,959         -           1,547,860         -           13,027         -	$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Governmental ActivitiesBusiness-Type Activities $\$$ 13,405,586 $\$$ 29,341,407 $\$$ $\$$ 13,405,586 $\$$ 29,341,407 $\$$ $90,871$ 13,173,2621,535,0172,553,0421,535,0172,553,042370,084(370,084)370,084(370,084)370,084(370,084)370,084(370,084)370,084(370,084)15,475,35245,243,351-8,025,4952,525,001-42,135,46428,297,545-50,160,95930,822,546-65,636,31176,065,897-1,547,860175,147-13,027	

Component						
	Unit					
	Liberty					
	CDC					
\$	2,612,770					
	-					
	203,244					
	5,650					
	, _					
	_					
	2,821,664					
	2,021,004					
	-					
	-					
	-					
	2,821,664					
	_					
	-					
	-					
	-					

# **City of Liberty, Texas** STATEMENT OF NET POSITION (Page 2 of 2) September 30, 2023

	Primary Government					
	G	overnmental	Bı	isiness-Type		
		Activities		Activities		Total
<u>Liabilities</u>						
Accounts payable	\$	1,589,702	\$	1,403,163	\$	2,992,865
Accrued liabilities		-		32,697		32,697
Due to component unit		-		5,650		5,650
Deposits payable		-		649,071		649,071
Grants received in advance		2,306,210		-		2,306,210
Compensated absences, current		381,321		53,223		434,544
Accrued interest payable		23,452		30,430		53,882
Long-term debt due in one year		1,478,796		525,000		2,003,796
		5,779,481		2,699,234		8,478,715
Noncurrent liabilities:						
Net pension liability		3,660,291		414,177		4,074,468
Compensated absences, noncurrent		42,369		5,914		48,283
Long-term debt due in more than one year		10,350,143		9,857,523		20,207,666
Total Noncurrent Liabilities		14,052,803		10,277,614		24,330,417
Total Liabilities		19,832,284		12,976,848		32,809,132
Deferred Inflows of Resources						
Pension inflows		157,327		17,802		175,129
Total Deferred Inflows of Resources		157,327		17,802		175,129
Net Position						
Net investment in capital assets		37,765,320		30,211,284		67,976,604
Restricted for:						
Debt service		2,628,040		109,523		2,737,563
Public education		79,249		-		79,249
Public safety		58,262		-		58,262
Tourism		119,950		-		119,950
Library		356,160		-		356,160
Capital projects		4,215,672		-		4,215,672
Community development		-		-		-
Unrestricted		1,984,934		32,925,587		34,910,521
Total Net Position	\$	47,207,587	\$	63,246,394	\$	110,453,981

See Notes to Financial Statements.

Со	mponent Unit
	Liberty
	CDC
	ebe
\$	193
	-
	-
	-
	-
	-
	9,627
	155,000
	164,820
	-
	-
	1,904,687
	1,904,687
	2,069,507
	-
	81,719
	-
	-
	-
	-
	-
	670,438
	-
\$	752,157

# City of Liberty, Texas

### **STATEMENT OF ACTIVITIES** For the Year Ended September 30, 2023

					Prog	ram Revenue	s	
					(	Operating		Capital
			(	Charges for	C	Grants and	(	Grants and
Functions/Programs		Expenses	_	Services	Co	ntributions	Co	ntributions
Primary Government								
<b>Governmental Activities</b>								
Administration	\$	1,526,706	\$	-	\$	-	\$	-
Public health and safety		6,332,116		1,256,573		24,372		-
Public works		2,281,796		108,331		95,337		747,478
Recreation and leisure		1,134,348		29,950		-		-
Economic development/touri	sm	106,198		-		-		215,563
Airport operations		537,746		313,836		-		23,335
Golf course		911,694		378,546		-		342,000
Business & support services		1,176,179		-		-		-
Interest and fiscal charges		245,574		-		-		-
<b>Total Governmental Activities</b>		14,252,357		2,087,236		119,709		1,328,376
<b>Business-Type Activities</b>								
Electric		13,611,383		14,547,951		7,000,000		3,763,717
Water and wastewater		3,189,019		5,425,654		-		-
Solid waste		627,489		832,632		-		-
Total Business-Type Activities		17,427,891		20,806,237		7,000,000		3,763,717
Total Primary Government	\$	31,680,248	\$	22,893,473	\$	7,119,709	\$	5,092,093
<b>Component Units</b>								
CDC		812,380		-		-		-
<b>Total Component Units</b>	\$	812,380	\$	-	\$	-	\$	-

#### **General Revenues:**

#### Taxes

- Property taxes
- Sales taxes
- Franchise and local taxes
- Other revenues
- Investment income

#### Transfers

#### **Total General Revenues and Transfers**

#### **Change in Net Position**

Beginning Net Position Ending Net Position

See Notes to Financial Statements.

	Pı	Со	mponent Unit				
G	overnmental	vernmental Business-Type					Liberty
	Activities		Activities		Total		CDC
5	(1,526,706)	\$	-	\$	(1,526,706)	\$	
	(5,051,171)	1	-		(5,051,171)	1	
	(1,330,650)		-		(1,330,650)		
	(1,104,398)		-		(1,104,398)		
	109,365		-		109,365		
	(200,575)		-		(200,575)		
	(191,148)		-		(191,148)		
	(1,176,179)		-		(1,176,179)		
	(245,574)		-		(245,574)		
	(10,717,036)		-		(10,717,036)		
	-		11,700,285		11,700,285		
	-		2,236,635		2,236,635		
	-		205,143		205,143		
	-		14,142,063		14,142,063		
	(10,717,036)		14,142,063		3,425,027		

Net (Expense)	Downwo and	Changes	Not Position
Net (Expense)	Revenue and	Changes II	in Net Position

(812,380)
(812,380)

4,877,936	-	4,877,936	-
2,441,550	-	2,441,550	1,219,529
319,410	-	319,410	-
621,789	-	621,789	-
262,530	1,603,222	1,865,752	88,401
11,280,087	(11,280,087)	-	-
19,803,302	(9,676,865)	 10,126,437	1,307,930
9,086,266	4,465,198	13,551,464	495,550
38,121,321	58,781,196	96,902,517	256,607
\$ 47,207,587	\$ 63,246,394	\$ 110,453,981	\$ 752,157

# City of Liberty, Texas

### BALANCE SHEET GOVERNMENTAL FUNDS (Page 1 of 2) September 30, 2023

	General	Debt Service		Capital Projects		HMPG Flood Wall & Levee	
<u>Assets</u>							
Cash and cash equivalents	\$ 3,235,440	\$	2,577,231	\$	3,946,898	\$	664,173
Investments	-		-		-		-
Accounts receivable, net	843,950		229,682		105,073		280,459
Due from other funds	389,669		17,885		-		210,359
Inventories	70,622		-		-		-
Total Assets	\$ 4,539,681	\$	2,824,798	\$	4,051,971	\$	1,154,991
<u>Liabilities</u>							
Accounts payable	466,173		1,239		1,044,652		-
Grants received in advance	-		-		-		-
Due to other funds	 236,650		-	_	-		-
<b>Total Liabilities</b>	 702,823		1,239		1,044,652		-
<b>Deferred Inflows of Resources</b>							
Unavailable revenue - property taxes	384,160		229,682		-		-
Total Deferred Inflows of Resources	384,160		229,682		-		-
Fund Balances							
Nonspendable:							
Inventories	70,622		-		-		-
Restricted for:							
Debt service	-		2,593,877		-		-
Public education	-		-		-		-
Public safety	13,046		-		-		-
Tourism	-		-		-		-
Library	-		-		-		-
Capital projects	-		-		3,007,319		1,154,991
Assigned	1,169,816		-		-		-
Unassigned	2,199,214		-		-		-
Total Fund Balances	 3,452,698		2,593,877		3,007,319		1,154,991
Total Liabilities, Deferred Inflows							
of Resources and Fund Balances	\$ 4,539,681	\$	2,823,559	\$	3,007,319	\$	1,154,991

See Notes to Financial Statements.

 American Rescue Plan	Nonmajor Governmental Funds	Total Governmental Funds		
\$ 2,306,210	\$ 675,634	\$ 13,405,586		
-	90,871	90,871		
-	75,853	1,535,017		
-	8,406	626,319		
-	3,172	73,794		
\$ 2,306,210	\$ 853,936	\$ 15,731,587		
-	77,638	1,589,702		
2,306,210	-	2,306,210		
 -	19,585	256,235		
2,306,210	97,223	4,152,147		
-	-	613,842		
 -	-	613,842		
-	-	70,622		
-	34,163	2,628,040		
-	79,249	79,249		
-	45,216	58,262		
-	119,950	119,950		
-	356,160	356,160		
-	53,362	4,215,672		
-	107,540	1,277,356		
 -	(38,927)	2,160,287		
 -	756,713	10,965,598		
\$ 	\$ 853,936	\$ 15,117,745		

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#### RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS

September 30, 2023

Fund Balances - Total Governmental Funds	\$ 10,965,598
Adjustments for the Statement of Net Position:	
Capital assets used in governmental activities are not current financial	
resources and, therefore, not reported in the governmental funds.	
Capital assets - non-depreciable	8,025,495
Capital assets - net depreciable	42,135,464
Other long-term assets are not available to pay for current-period	
expenditures and, therefore, are deferred in the governmental funds.	613,842
Deferred inflows of resources, represents an acquisition of net position that applies	
to a future period(s) and so will not be recognized as an inflow of resources	
(revenues) until that time	
Pension inflows	(157,327)
Deferred outflows of resources, represent a consumption of net position that applies	
to a future period(s) and is not recognized as an outflow of resources (expense/	
expenditures) until then	
Pension outflows	1,547,860
Some liabilities, including bonds payable and deferred charges, are not reported as	
liabilities in the governmental funds.	
Accrued interest	(23,452)
Deferred charges:	
Deferred charges on refunding	13,027
Bond premium	(863,053)
Net pension liability	(3,660,291)
Compensated absences	(423,690)
Non-current liabilities due in one year	(1,478,796)
Non-current liabilities due in more than one year	(9,487,090)
Net Position of Governmental Activities	\$ 47,207,587

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS (Page 1 of 2) For the Year Ended September 30, 2023

		General		Debt Service		Capital Projects	Fl	MPG lood & Levee
Revenues		General		Service		Tiojeets		
Property tax	\$	3,122,265	\$	1,655,571	\$	-	\$	-
Sales tax	1	2,441,550	4	-	1	-	*	-
Franchise and local taxes		244,229		-		-		-
License and permits		108,331		-		-		-
Intergovernmental		335,272		-		105,073		810,432
Charges for services		1,120,830		-		-		-
Fines and forfeitures		147,256		-		-		-
Investment income		162,277		88,714		-		-
Other revenue		475,106		-		-		-
Rents and royalties		12,400		-		-		-
Total Revenues		8,169,516		1,744,285		105,073		810,432
<u>Expenditures</u>								
Current:								
General government		1,188,491		-		-		-
Fire/EMS		2,861,397		-		-		-
Police		2,808,762		-		-		-
Municipal court		158,503		-		-		-
Animal control		168,812		-		-		-
Streets		739,953		-		-		-
Parks and recreation		961,690		-		-		-
Tourism		-		-		-		-
Airport		-		-		-		-
Golf course		-		-		-		-
Inspection		257,123		-		-		-
Business and support services		1,173,144		-		-		-
Debt service:								
Principal		-		1,400,000		-		-
Interest and fiscal charges		-		317,430		-		-
Capital outlay		583,360		_		5,687,880		2,412
Total Expenditures		10,901,235		1,717,430		5,687,880		2,412

American Rescue Plan	Nonmajor Governmental Funds	Total Governmental Funds
\$ -	\$ -	\$ 4,777,836
÷ -	÷ -	2,441,550
-	75,181	319,410
-	-	108,331
-	594,762	1,845,539
-	710,819	1,831,649
-	-	147,256
-	11,539	262,530
-	62,028	537,134
-	72,255	84,655
-	1,526,584	12,355,890
		1 100 401
-	-	1,188,491
-	- 14,860	2,861,397 2,823,622
-	14,000	158,503
_		168,812
_	48,016	787,969
_		961,690
_	106,198	106,198
_	419,688	419,688
-	710,580	710,580
-	-	257,123
-	-	1,173,144
-	36,326	1,436,326
-	2,195	319,625
-	-	6,273,652
-	1,337,863	19,646,820

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS (Page 2 of 2) For the Year Ended September 30, 2023

	General	Debt Service	Capital Projects	Wa	HMPG Flood all & Levee
Excess (Deficiency) of Revenues	 General	 Service	 110jeets		
Over (Under) Expenditures	\$ (2,731,719)	\$ 26,855	\$ (5,582,807)	\$	808,020
Other Financing Sources (Uses)					
Lease issuance	-	-	-		-
Transfers in	3,611,990	-	7,517,058		263,600
Transfers (out)	-	-	(127,851)		-
<b>Total Other Financing Sources</b>					
(Uses)	3,611,990	-	7,389,207		263,600
Net Change in Fund Balances	 880,271	 26,855	 1,806,400		1,071,620
Beginning fund balances	2,572,427	2,567,022	1,200,919		83,371
<b>Ending Fund Balances</b>	\$ 3,452,698	\$ 2,593,877	\$ 3,007,319	\$	1,154,991
See Notes to Financial Statements.					

American Rescue Plan	1 	Nonmajor vernmental Funds	Go	Total overnmental Funds
\$	-	\$ 188,721	\$	(7,290,930)
	-	21,500 29,400		21,500 11,422,048
	-	 (14,110)		(141,961)
	-	36,790		11,301,587
	-	225,511		4,010,657
	-	531,202		6,954,941
\$	-	\$ 756,713	\$	10,965,598

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### **City of Liberty, Texas** RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.       6,058,168         Capital outlay       6,058,168         Depreciation expense       (2,520,969)         Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.       (297,354)         Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.       80,724         Accrued interest       3,891         Pension expense       266,163         The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities.         This amount is the net effect of these differences in the treatment of long-term debt and related items.       (21,500)         Amortization of deferred charges on refunding       (13,030)         Amortization of premium       83,190         Pension premium       83,190	Net changes in fund balances - total governmental funds	\$	4,010,657
useful lives and reported as depreciation expense.6,058,168Capital outlay6,058,168Depreciation expense(2,520,969)Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.(297,354)Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) (30,300) Amortization of deferred charges on refunding Amortization of premium (31,300) Principal payments(31,300)	Governmental funds report capital outlays as expenditures. However, in the		
Capital outlay6,058,168Depreciation expense(2,520,969)Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.(297,354)Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) Amortization of deferred charges on refunding (13,030) Amortization of premium 83,190 Principal payments(13,030)	statement of activities the cost of those assets is allocated over their estimated		
Depreciation expense(2,520,969)Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.(297,354)Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of long-term debt and related items.(21,500) Amortization of deferred charges on refunding Amortization of premium 83,190 Principal payments(13,030)	useful lives and reported as depreciation expense.		
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.       (297,354)         Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.       80,724         Compensated absences       80,724         Accrued interest       3,891         Pension expense       266,163         The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)       provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.       (21,500)         Lease issuance       (21,500)         Amortization of deferred charges on refunding       (13,030)         Amortization of premium       83,190         Principal payments       1,436,326	Capital outlay		6,058,168
resources are not reported as revenues in the funds.(297,354)Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) Amortization of deferred charges on refunding Amortization of premium 83,190 Principal payments(13,030)	Depreciation expense		(2,520,969)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) (13,030) (13,030) (Amortization of premium (13,030) (Amortization of premium (13,030) (Amortization of premium (1436,326)	Revenues in the statement of activities that do not provide current financial		
financial resources and, therefore, are not reported as expenditures in governmental funds.80,724Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)266,163provides current financial resources to governmental funds, while therepayment of the principal of long-term debt consumes the current financialresources of governmental funds. Neither transaction, however, has anyeffect on net position. Also, governmental funds report the effect ofpremiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities.This amount is the net effect of these differences in the treatment of long-term debt and related items.Lease issuance(21,500) Amortization of deferred charges on refunding Amortization of premium Principal payments83,190 1,436,326	resources are not reported as revenues in the funds.		(297,354)
Compensated absences80,724Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)266,163provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500)Amortization of deferred charges on refunding Amortization of premium Principal payments83,1901,436,3261,436,326	Some expenses reported in the statement of activities do not require the use of current		
Accrued interest3,891Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) (13,030) (13,030) (Amortization of premium (13,030) (Amortization of premium (1436,326)	financial resources and, therefore, are not reported as expenditures in governmental fu	nds.	
Pension expense266,163The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) (13,030) (13,030) (13,030) (Amortization of deferred charges on refunding (13,030) (13,030) (Amortization of premium (13,030) (1436,326)	Compensated absences		80,724
The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500) (13,030) (13,030) (13,030) (Amortization of premium (13,030) (Amortization of premium (1436,326)	Accrued interest		3,891
provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500)Lease issuance(21,500)Amortization of deferred charges on refunding Amortization of premium83,190Principal payments1,436,326	Pension expense		266,163
repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Lease issuance (21,500) Amortization of deferred charges on refunding (13,030) Amortization of premium 83,190 Principal payments 1,436,326	The issuance of long-term debt (e.g., bonds, leases, certificates of obligation)		
resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. Lease issuance (21,500) Amortization of deferred charges on refunding (13,030) Amortization of premium 83,190 Principal payments 1,436,326	provides current financial resources to governmental funds, while the		
effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities.This amount is the net effect of these differences in the treatment of long-term debt and related items.Lease issuance(21,500)Amortization of deferred charges on refunding Amortization of premium Principal payments83,1901,436,326	repayment of the principal of long-term debt consumes the current financial		
premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities.This amount is the net effect of these differences in the treatment of long-term debt and related items.Lease issuance(21,500)Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	resources of governmental funds. Neither transaction, however, has any		
these amounts are deferred and amortized in the statement of activities.This amount is the net effect of these differences in the treatment of long-term debt and related items.Lease issuance(21,500)Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	effect on net position. Also, governmental funds report the effect of		
This amount is the net effect of these differences in the treatment of long-term debt and related items.(21,500)Lease issuance(21,500)Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	premiums, discounts, and similar items when they are first issued; whereas,		
debt and related items.(21,500)Lease issuance(13,030)Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	these amounts are deferred and amortized in the statement of activities.		
Lease issuance(21,500)Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	This amount is the net effect of these differences in the treatment of long-term		
Amortization of deferred charges on refunding(13,030)Amortization of premium83,190Principal payments1,436,326	debt and related items.		
Amortization of premium83,190Principal payments1,436,326	Lease issuance		(21,500)
Principal payments 1,436,326	Amortization of deferred charges on refunding		(13,030)
	Amortization of premium		83,190
<b>Change in Net Position of Governmental Activities</b> \$ 9,086,266	Principal payments		1,436,326
	Change in Net Position of Governmental Activities	\$	9,086,266

### **City of Liberty, Texas** STATEMENT OF NET POSITION PROPRIETARY FUNDS (Page 1 of 2) September 30, 2023

		1	Water and				
	Electric	V	Vastewater	Sc	olid Waste	Total	
Assets							
Current Assets							
Cash and cash equivalents	\$ 13,619,328	\$	15,597,621	\$	124,458	\$ 29,341,407	
Investments	13,173,262		-		-	13,173,262	
Accounts receivable, net	1,793,066		651,065		108,911	2,553,042	
Inventories	432,872		112,852		-	545,724	
<b>Total Current Assets</b>	29,018,528		16,361,538		233,369	 45,613,435	
Noncurrent Assets							
Capital assets:							
Non-depreciable	-		2,525,001		-	2,525,001	
Net depreciable capital assets	13,903,671		14,393,874		-	28,297,545	
<b>Total Noncurrent Assets</b>	13,903,671		16,918,875		-	 30,822,546	
Total Assets	42,922,199		33,280,413		233,369	 76,435,981	
<b>Deferred Outflows of Resources</b>							
Pension outflows	13,405		161,742		-	175,147	
<b>Total Deferred Outflows</b>							
of Resources	13,405		161,742		-	175,147	

### **City of Liberty, Texas** STATEMENT OF NET POSITION PROPRIETARY FUNDS (Page 2 of 2) September 30, 2023

				Water and				
		Electric	1	Vastewater	So	lid Waste	Total	
<u>Liabilities</u>								
Current Liabilities								
Accounts payable	\$	1,099,876	\$	250,857	\$	52,430	\$	1,403,163
Accrued liabilities		2,252		30,445		-		32,697
Customer deposits		599,991		48,875		205		649,071
Compensated absences, current		14,563		38,660		-		53,223
Due to component unit		-		-		5,650		5,650
Due to other funds		266,093		103,991		-		370,084
Long-term debt, current		-		525,000		-		525,000
Accrued interest		-		30,430		-		30,430
Due to other funds		-		-		-		-
<b>Total Current Liabilities</b>		1,982,775		1,028,258		58,285		3,069,318
Noncurrent Liabilities								
Compensated absences, noncurrent	nt	1,618		4,296		-		5,914
Long-term debt, noncurrent		-		9,857,523		-		9,857,523
Net pension liability		31,699		382,478		-		414,177
Total Liabilities		2,016,092		11,272,555		58,285		13,346,932
Deferred Inflows of Resources								
Pension inflows		1,362		16,440		-		17,802
Total Deferred Inflows of								
Resources		1,362		16,440		-		17,802
Net Position								
Net investment in capital assets		13,903,671		16,307,613		-		30,211,284
Restricted for:								
Debt service		109,523		-		-		109,523
Unrestricted		26,904,956		5,845,547		175,084		32,925,587
<b>Total Net Position</b>	\$	40,918,150	\$	22,153,160	\$	175,084	\$	63,246,394

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### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

#### For the Year Ended September 30, 2023

	Water and							
		Electric		Vastewater	So	olid Waste		Total
<b>Operating Revenues</b>								
Charges for services, net	\$	14,210,959	\$	5,425,654	\$	832,632	\$	20,469,245
Late fees and penalties		316,290		-		-		316,290
Other income		20,702		_		-		20,702
<b>Total Operating Revenues</b>		14,547,951		5,425,654		832,632		20,806,237
<b>Operating Expenses</b>								
Power purchases, net		10,412,491		-		-		10,412,491
Personnel costs		56,800		792,364		627,489		1,476,653
Distribution supplies and contract	s	448		189,713		-		190,161
Maintenance and repairs		1,052,957		365,893		-		1,418,850
Other charges and services		169,041		587,827		-		756,868
General operations		1,392,078		63,498		-		1,455,576
Depreciation		527,568		858,193		-		1,385,761
<b>Total Operating Expenses</b>		13,611,383		2,857,488		627,489		17,096,360
<b>Operating Income (Loss)</b>		936,568		2,568,166		205,143		3,709,877
Nonoperating Revenues (Expenses)								
Investment income		959,024		644,198		-		1,603,222
Intergovernmental		7,000,000		-		-		7,000,000
Interest expense		-		(331,531)		-		(331,531)
Total Nonoperating Revenues								
(Expenses)		7,959,024		312,667		-		8,271,691
Income Before Transfers		8,895,592		2,880,833		205,143		11,981,568
Transfers and capital contributions								
Capital contributions		3,763,717		-		-		3,763,717
Transfers in		-		127,851		-		127,851
Transfers (out)		(9,636,763)		(1,646,175)		(125,000)		(11,407,938)
Total Transfers and Capital								
Contributions		(5,873,046)		(1,518,324)		(125,000)		(7,516,370)
Change in Net Position		3,022,546		1,362,509		80,143		4,465,198
Beginning net position		37,895,604		20,790,651		94,941		58,781,196
<b>Ending Net Position</b>	\$	40,918,150	\$	22,153,160	\$	175,084	\$	63,246,394

### **City of Liberty, Texas** STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (Page 1 of 2) For the Year Ended September 30, 2023

		Electric	Water and Vastewater	Sc	olid Waste	Total
Cash Flows from Operating Activities			 			
Payments to employees	\$	(71,564)	\$ (812,100)	\$	(627,323)	\$ (1,510,987)
Payments to suppliers		(9,811,455)	(977,917)		-	(10,789,372)
Receipts from customers		15,097,453	5,332,057		824,373	21,253,883
Net Cash Provided (Used) by						
<b>Operating Activities</b>		5,214,434	 3,542,040		197,050	8,953,524
Cash Flows from Noncapital Financing	Acti	<u>vities</u>				
Intergovernmental		7,000,000	-		-	7,000,000
Transfers in		-	127,851		-	127,851
Transfers (out)		(9,636,763)	 (1,646,175)		(125,000)	 (11,407,938)
Net Cash (Used) by Noncapital						
Financing Activities		(2,636,763)	 (1,518,324)		(125,000)	 (4,280,087)
Cash Flows from Capital and Related						
Financing Activities						
Purchase of capital assets		-	(844,331)		-	(844,331)
Interest paid on capital debt		-	(412,922)		-	(412,922)
Principal paid on capital debt		-	 (320,000)		-	 (320,000)
Net Cash Provided (Used) by Capital						
and Related Financing Activities		-	 (1,577,253)			 (1,577,253)
Cash Flows from Investing Activities						
Sale (purchase) of investments		(2,540,900)	-		-	(2,540,900)
Interest on investments		959,024	 644,198		-	 1,603,222
Net Cash Provided (Used) by						
Investing Activities		(1,581,876)	 644,198		-	 (937,678)
Net Increase (Decrease) in Cash and						
Cash Equivalents		995,795	1,090,661		72,050	2,158,506
Beginning cash and cash equivalents		12,623,533	 14,506,960		52,408	 27,182,901
Ending Cash and Cash Equivalents	\$	13,619,328	\$ 15,597,621	\$	124,458	\$ 29,341,407

### **City of Liberty, Texas** STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (Page 2 of 2) For the Year Ended September 30, 2023

		Electric	Water and Vastewater	So	lid Waste	Total
<b>Reconciliation of Operating Income</b>			 			
(Loss) to Net Cash Provided (Used) by	<u>,</u>					
<b>Operating Activities</b>						
Operating Income (Loss)	\$	936,568	\$ 2,568,166	\$	205,143	\$ 3,709,877
Adjustments to reconcile operating						
income (loss) to net cash provided	(use	ed):				
Depreciation		527,568	858,193		-	1,385,761
Changes in Operating Assets and I	iab	ilities:				
(Increase) Decrease in:						
Accounts receivable		513,950	(98,469)		(8,309)	407,172
Due from other funds		3,447,069	-		-	3,447,069
Inventory		(139,528)	13,041		-	(126,487)
Increase (Decrease) in:						
Accounts payable		(84,470)	208,013		(39)	123,504
Accrued liabilities		(7,511)	7,960		(3,181)	(2,732)
Due to component unit		-	-		3,386	3,386
Unearned revenue		(5,448)	-		-	(5,448)
Compensated absences		5,386	(5,301)		-	85
Deferred outflows - pension		(4,926)	(108,150)		-	(113,076)
Deferred inflows - pension		(13,708)	(78,814)		-	(92,522)
Net pension liability		(1,516)	172,529		-	171,013
Customer deposits		41,000	4,872		50	45,922
Net Cash Provided (Used) by						
<b>Operating Activities</b>	\$	5,214,434	\$ 3,542,040	\$	197,050	\$ 8,953,524
2 0			 			 
Schedule of Non-Cash Capital and						
<b>Related Financing Activities</b>						
Capital contributions	\$	3,763,717	\$ -	\$	-	\$ 3,763,717

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#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Liberty, Texas (the "City") is a Home Rule City which operates under a City Charter adopted by the voters in 1958. The Charter provides for a Council – Manager form of government comprised of a mayor and six council members. It is the Council's responsibility to appoint a City Manager who is the chief administrative and executive officer of the City.

The City's major operations include public safety, fire protection, emergency medical services, parks and recreation, library, and general administrative services. Additionally, the City operates utility funds for the provision of utilities, including electric, water and wastewater, and solid waste services.

The accounting policies of the City conform to generally accepted accounting principles (GAAP) applicable to government units. The following is a summary of the more significant accounting policies.

#### A. Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities,* which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities,* which rely to a significant extent on fees and charges to external customers for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

#### **B.** Reporting Entity

For financial reporting purposes, management has considered all potential component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The criteria used are as follows:

Financial Accountability – The primary government is deemed to be financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government. Additionally, the primary government may be financially accountable if an organization is fiscally dependent on the primary government and there is a potential for the organization to provide specific financial benefits or impose specific financial burdens on the primary government regardless of whether the organization has a separately elected governing board, a governing board appointed by a higher level of government or a jointly appointed board.

#### **Discretely Presented Component Units**

#### Liberty Community Development Corporation

The Liberty Community Development Corporation (the "CDC"), is a non-profit industrial development corporation whose purpose is to promote economic development within the City of Liberty. Due to the control and financial dependence exerted by the City over the Corporation, that entity is considered a component unit of the City for financial reporting purposes, and its financial activity is included in the accompanying financial statements as a special revenue fund. The Corporation is funded by a one-half (1/2) cent sales tax which became effective as of October 1995. During 2014, LCDC issued \$3.2 million of sales tax revenue bonds for a street construction project.

Discretely presented is appropriate because the District's Board is not substantially the same as the City. Separate unaudited financial statements are available by contacting the City's finance department.

#### C. Basis of Presentation - Government-Wide and Fund Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and the proprietary funds.

As discussed earlier, the government has one discretely presented component unit which is shown in a separate column in the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The fund financial statements provide information about the government's funds, including its fiduciary funds and blended component units. Separate statements for each fund category; governmental and proprietary are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The government reports the following major governmental funds:

#### **General Fund**

The general fund is used to account for all financial transactions not properly includable in other funds. The principal sources of revenues include local property taxes, sales and franchise taxes, licenses and permits, fines and forfeitures, and charges for services. Expenditures include general government, public safety, public works, recreation and leisure, business and support services, and community development.

#### **Debt Service Fund**

The City accounts for the accumulation of financial resources for the payments of principal, interest and related costs on general long-term debt paid primarily from taxes levied by the City. The fund balance of the debt service fund is restricted exclusively for debt service expenditures.

#### **Capital Projects Fund**

The City's capital projects fund accounts for the acquisition and construction of the government's major capital facilities, other than those financed by proprietary funds.

#### HMPG Flood Wall and Levee Fund

The HMPG Flood Wall Levee fund is used to account for revenues and grant expenditures related to funds received through the federal grants for hazard mitigation.

#### American Rescue Plan Fund

The American Rescue Plan fund is used to account for revenues and grant expenditures related to funds received through the federal government's COVID-19 response.

The government reports the following major enterprise funds:

#### **Electric Fund**

Electricity services provided by the City are accounted for in the utility fund. Activities of the fund include administration, operation and maintenance of the electric system, and billing and collection activities. The fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest for outstanding debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure the integrity of the funds.

#### Water and Wastewater Fund

This fund accounts for the administration, operation and maintenance of the City's water system and wastewater treatment facility.

#### Solid Waste Fund

The solid waste fund accounts for the administration, operation and maintenance of the solid waste department.

Additionally, the government reports the following fund types:

#### **Special Revenue Funds**

The City accounts for resources restricted to, or designated for, specific purposes in a special revenue fund. These funds consist of the police seizures, airport, hotel-motel/tourism, golf course, CDBG Harvey recovery, municipal library trust, library memorial, capital projects (CO 2016), and public education, government cable and police preseizure.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### D. Measurement focus and basis of accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured

such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

Proprietary, pension and other postemployment benefit trust funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Custodial funds have no measurement focus but utilize the *accrual basis of accounting* for reporting its assets and liabilities.

#### E. Assets, Liabilities, Deferred Outflows/Inflows, and Fund Equity or Net Position

#### 1. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition. For the purpose of the statement of cash flows, the proprietary fund types consider temporary investments with maturity of three months or less when purchased to be cash equivalents.

In accordance with GASB Statement No. 31, *Accounting and Reporting for Certain Investments and External Investment Pools*, the City reports all investments at fair value, except for "money market investments" and "2a7-like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940, such as TexPool, are reported using the pools' share price.

The City has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act, Chapter 2256, of the Texas Governmental Code. In summary, the City is authorized to invest in the following:

Direct obligations of the U.S. Government Fully collateralized certificates of deposit and money market accounts Statewide investment pools SEC registered, no load money market mutual funds

#### 2. Fair Value

The City has applied Governmental Accounting Standards Board ("GASB") Statement No. 72, Fair Value Measurement and Application. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.

#### 3. Receivables and Interfund Transactions

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" in the fund financial statements. If the transactions are between the primary government and its component unit, these receivables and payables are classified as "due to/from

component unit/primary government." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds are offset by a nonspendable fund balance account in the applicable governmental fund to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of any allowance for uncollectible amounts.

#### 4. Inventories and Prepaid Items

The costs of governmental fund type inventories are recorded as expenditures when the related liability is incurred, (i.e., the purchase method). The inventories of supplies are reported at cost using the first-in/first-out method. The City does not maintain significant inventories of materials and supplies in the governmental fund types, except for street department materials. Certain payments to vendors reflect costs applicable to future accounting periods (prepaid expenditures) are recognized as expenditures when utilized.

#### 5. Restricted Assets

Certain proceeds of enterprise fund certificates of obligation and funds reserved for capital projects are classified as restricted assets on the statement of net position because their use is limited by applicable bond covenants.

#### 6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government, as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art, and capital items received in a service concession arrangement are reported at acquisition value. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest costs incurred in connection with construction of enterprise fund capital assets are capitalized when the effects of capitalization materially impact the financial statements.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful years.

Asset Description	Estimated Useful Life
Infrastructure	15 - 40 years
Buildings and improvements	15 - 40 years
System	15 - 40 years
Vehicles	5 - 7 years
Heavy equipment	5 - 10 years
Office equipment	3 – 5 years

#### 7. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows / inflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The government only has three items that qualify for reporting in this category. One example is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results form the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources can also occur at the government wide level due to differences between investment gains and losses realized on pension investments compared to assumption used within the pension actuarial valuation model.

#### 8. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. The long-term debt consists primarily of bonds payable and accrued compensated absences.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payments of principal and interest reported as expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Long-term debt and other obligations, financed by proprietary funds, are reported as liabilities in the appropriate funds. For proprietary fund types, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method, if material. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs are expensed when incurred.

The net pension liability is included within long term debt. This liability is valued using an actuarial model and represents the difference between the plan fiduciary net position and the net pension liability consistent with GASB statement no. 68. The portion of this liability presented as a current liability is based on actuarial calculations for estimated future payments of benefits and refunds over the twelve months following yearend.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the general fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

#### 9. Leases

Lessee: The City is a lessee for a noncancellable lease of equipment. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The City recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

Lessor: The City is a lessor for a noncancellable lease of a cell tower. The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

• The City uses its estimated incremental borrowing rate as the discount rate for leases.

• The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its lease, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

#### 10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 11. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 12. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 13. Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The governing council is the highest level of decision-making authority for the

government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The governing body (Council) has by resolution authorized the finance director to assign fund balance. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### 14. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### F. Revenues and Expenditures/Expenses

#### 1. Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### 2. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. Under state law, property taxes levied on real property constitute a lien on the real property which cannot be forgiven without specific approval of the State Legislature. The lien expires at the end of twenty years. Taxes levied on personal property can be deemed uncollectible by the City.

Property taxes at the fund level are recorded as receivables and deferred revenues at the time the taxes are assessed. Revenues are recognized as the related ad valorem taxes are collected. Additional amounts estimated to be collectible in time to be a resource for payment of obligations incurred during the fiscal year and therefore susceptible to accrual in accordance with Generally Accepted Accounting Principles have been recognized as revenue.

#### 3. Compensated Absences

City employees are entitled to certain compensated absences based on the length of their employment. Sick leave may be carried from one year to the next year. Employees with more than five years of service with the City will be paid for unused sick leave upon separation of employment. The amount of leave is based on their length of service with the maximum amount paid between 20 days and 60 days. Compensation for vacation time may be carried from one year to the next year. Employees will be paid for unused vacation time up to two times their annual vacation days upon separation of employment. Unused accrued vacation in excess of these days will not be reimbursed. Additionally, employees can accumulate up to 40 hours per year in compensation time to be used as time off from work. A liability for these amounts is reported in governmental funds only if they are expected to be liquidated with expendable available financial resources, for example, as a result of employee resignations and retirements.

#### 4. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the utility fund, golf course fund, and storm water utility funds are charges to customers for sales and services. The utility fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

# A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.

The governmental fund balance sheet includes reconciliation between *fund balance-total governmental funds* and *net position-governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that long-term liabilities, including bonds, are not due and payable in the current period and, therefore, are not reported in the funds.

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental states that, "the issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities."

#### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the general, police seizure, airport, HMPG flood wall and levee, hotel/motel tax, golf course, debt service, and capital projects, and enterprise funds. The original budget is adopted by the City Council prior to the beginning of the year. The legal level of control as defined by the City Charter is the fund level. No funds can be transferred or added which affect the total fund expenditures without City Council approval. Appropriations lapse at the end of the year.

#### A. Deficit Fund Balance

As of September 30, 2023, the golf course fund and the CDBG LAYL Drive fund had a deficit fund balance of \$22,524 and \$16,403, respectively.

#### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

Deposits - State statutes require that all deposits in financial institutions be fully collateralized by U.S. Government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a market value of not less than the principal amount of the deposits. The City's deposits were fully insured or collateralized as required by the state statutes at September 30, 2023.

As of September 30, 2023, the primary government had the following investments:

Investment Type	Value	Weighted Average Maturity (Years)
Treasury bills	\$ 10,642,424	0.29
Certificates of deposit	2,620,565	0.37
Mutual funds	1,144	0.00
Total value	\$ 13,264,133	
Portfolio weighted average maturity		0.31

*Interest rate risk:* In compliance with the City's Investment Policy, as of September 30, 2023, the City minimized the interest rate risk, related to current events market turmoil in the portfolio by: limiting the effective duration of security types not to exceed two years with the exception of securities purchases related to reserve funds; structuring the investment portfolio so that securities matured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity; monitoring credit ratings of portfolio positions to assure compliance with rating requirements imposed by the Public Funds Investment Act; and investing operating funds primarily in short-term securities, money market mutual funds, or similar government investment pools.

*Credit risk:* The City's investment policy limits investments to obligations of the United States, State of Texas, or their agencies and instrumentalities with an investment quality rating of not less than "A" or its equivalent, by a nationally recognized investment rating firm. Other obligations must be unconditionally guaranteed (either express or implied) by the full faith and credit of the United States Government or the issuing U.S. agency and investment pools with an investment quality not less than AAA or AAA-m, or equivalent, by at least one nationally recognized rating service. As of September 30, 2023, all of the City's purchased investments in US treasury fixed income securities are rated AAA+ by Moody's.

*Custodial credit risk – deposits:* In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. State statutes require that all deposits in financial institutions be insured or fully collateralized by U.S. government obligations or its agencies and instrumentalities or direct obligations of Texas or its agencies and instrumentalities that have a market value of not less than the principal amount of the deposits. As of September 30, 2023, the market values of pledged securities and FDIC exceeded bank balances.

*Custodial credit risk – investments:* For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy requires that it will seek to safekeeping securities at financial institutions, avoiding physical possession.

Further, all trades, where applicable, are executed by delivery versus payment to ensure that securities are deposited in the City's safekeeping account prior to the release of funds.

#### **B.** Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The following table sets forth by level, within the fair value hierarchy, the City's fair value measurements at September 30, 2023:

	]	Fair Value	Le	vel 1 Inputs	Level 2	2 Inputs	Level 3 Inputs		
Treasury Bills	\$	10,642,424	\$	10,642,424	\$	-	\$	-	
Mutual funds		1,144		1,144		-		-	
Total Assets at fair value	\$	10,643,568	\$	10,643,568	\$	_	\$	-	

#### C. Receivables

The following comprise receivable balances of the primary government at year end:

								Go	vernmental
		Debt	Capital	H	MPG Flood				Activities
	General	Service	Projects	W	all & Levee	N	onmajor		Total
Property taxes	\$ 733,220	\$ 458,829	\$ -	\$	-	\$	-	\$	1,192,049
Sales tax	406,489	-	-		-		-		406,489
Franchise taxes	46,439	-	-		-		-		46,439
Hotel/motel	-	-	-		-		20,948		20,948
Intergovernmental	2,684	-	105,073		280,459		47,131		435,347
Other	4,178	-	-		-		7,774		11,952
Allowance	 (349,060)	 (229,147)	 -		-		-		(578,207)
Total	\$ 843,950	\$ 229,682	\$ 105,073	\$	280,459	\$	75,853	\$	1,535,017

					Bu	siness-Type
			Water &	Solid		Activities
	Electric	W	astewater	Waste		Total
Electric services	\$ 1,814,376	\$	-	\$ -	\$	1,814,376
Water & wastewater	-		656,595	-		656,595
Solid waste	-		-	110,012		110,012
Allowance	(21,310)		(5,530)	 (1,101)		(27,941)
Total	\$ 1,793,066	\$	651,065	\$ 108,911	\$	2,553,042

The following comprise receivable balances of the discretely presented component unit at year end:

		 CDC
Sales taxes		\$ 203,244
	Total	\$ 203,244

#### **D.** Capital Assets

A summary of changes in governmental activities capital assets for the year end was as follows:

	Beginning Balances	Additions	Retirements/ Reclassifications	Ending Balances
Capital assets, not being depreciated:				
Land	\$ 1,508,940	\$ -	\$ -	\$ 1,508,940
Construction in progress	13,030,172	4,966,078	(11,479,695)	6,516,555
Total capital assets not being depreciated	14,539,112	4,966,078	(11,479,695)	8,025,495
Capital assets, being depreciated:				
Buildings and improvements	17,504,021	579,087	990,540	19,073,648
Infrastructure	61,819,192	259,078	10,489,155	72,567,425
Vehicles	3,909,075	-	-	3,909,075
Furniture and equipment	5,896,409	253,925	-	6,150,334
Right-to-use asset	117,093	-		117,093
Total capital assets being depreciated	89,245,790	1,092,090	11,479,695	101,817,575
Less accumulated depreciation				
Buildings and improvements	8,502,275	418,143	-	8,920,418
Infrastructure	42,131,920	1,224,726	-	43,356,646
Vehicles	2,278,210	390,306	-	2,668,516
Furniture and equipment	4,230,847	468,916	-	4,699,763
Right-to-use asset	17,890	18,878	-	36,768
Total accumulated depreciation	57,161,142	2,520,969		59,682,111
Net capital assets being depreciated	32,084,648	(1,428,879)	11,479,695	42,135,464
Total Capital Assets	\$ 46,623,760	\$ 3,537,199	\$ -	\$ 50,160,959

Depreciation was charged to governmental functions as follows:

General government	\$ 87,378
Public safety	560,354
Public works	1,278,381
Recreation and leisure	240,061
Golf course	222,614
Airport	118,058
Business and support services	 14,123
Total Governmental Activities Depreciation Expense	\$ 2,520,969

A summary of changes in business-type activities capital assets for the year end was as follows:

	Beginning Balances		Additions	etirements/ lassifications	Ending Balances
Capital assets, not being depreciated:	 				 
Land	\$ 2,568	\$	-	\$ -	\$ 2,568
Construction in progress	7,778,810		774,849	(6,031,226)	2,522,433
Total capital assets not being depreciated	 7,781,378		774,849	 (6,031,226)	 2,525,001
Capital assets, being depreciated:					
Buildings and improvements	849,482		-	-	849,482
System improvements	27,262,693		48,800	15,715,115	43,026,608
Vehicles	421,440		20,682	-	442,122
Furniture and equipment	9,405,733		-	-	9,405,733
Total capital assets being depreciated	 37,939,348	_	69,482	 15,715,115	 53,723,945
Less accumulated depreciation					
Buildings and improvements	280,538		20,454	-	300,992
System improvements	15,376,024		1,001,357	5,920,172	22,297,553
Vehicles	346,390		30,071	-	376,461
Furniture and equipment	2,117,515		333,878	-	2,451,393
Total accumulated depreciation	 18,120,467		1,385,761	 5,920,172	25,426,400
Net capital assets being depreciated	19,818,881		(1,316,279)	9,794,943	28,297,545
Total Capital Assets	\$ 27,600,259	\$	(541,430)	\$ 3,763,717	\$ 30,822,546

Depreciation was charged to business-type activities as follows:

Water and wastewater	\$ 858,193
Electric	 527,568
Total Business-type Activities Depreciation Expense	\$ 1,385,761

On October 1, 2022, the Sam Rayburn Municipal Power Agency ("SRMPA"), elected to transfer ownership of certain electrical infrastructure used to supply power to the City. Assets transferred include the Liberty Substation, Liberty-Beaumont Substation, Liberty Express Feeder, and the City's representative share of the substation transformer project. The assets had a total value of \$3,763,717, net of depreciation and have been reported by the City as a capital contribution. See footnote V.C. for further information over the City's relationship with the SRMPA.

#### E. Long-term Debt

The following is a summary of changes in the City's total long-term liabilities for the year ended September 30, 2023. In general, the City uses the debt service fund and golf course fund to liquidate governmental long-term liabilities.

	]	Beginning Balance	А	dditions		Retired	Ending Balance	D	Amounts ue Within One Year
Governmental Activities:							 		
Bonds, notes and other									
payables:									
General Obligation Refunding Bonds	\$	6,575,000	\$	-	\$	(1,050,000)	\$ 5,525,000	\$	1,085,000
Certificate of Obligation Bonds		5,740,000		-		(350,000)	5,390,000		360,000
Premiums		946,243		-		(83,190)	 863,053		-
Total Bonds Payable		13,261,243		-		(1,483,190)	11,778,053		1,445,000
Leases		65,712		21,500		(36,326)	50,886		33,796
<b>Total Governmental Activities</b>	\$	13,326,955	\$	21,500	\$	(1,519,516)	\$ 11,828,939	\$	1,478,796
	I	.ong-term lial	bilitie	s due in mo	ore th	ian one year	\$ 10,350,143		
Business-Type Activities:									
Certificate of Obligation Bonds	\$	9,605,000	\$	-	\$	(140,000)	\$ 9,465,000	\$	340,000
Revenue Bonds		735,000		-		(180,000)	555,000		185,000
Discounts		(14,593)		-		3,648	(10,945)		-
Premiums		393,124		-		(19,656)	 373,468		-
Total Bonds Payable		10,718,531		-		(336,008)	 10,382,523		525,000
Total Business-Type Activities	\$	10,718,531	\$	-	\$	(336,008)	\$ 10,382,523	\$	525,000
	Ι	.ong-term lial	bilitie	s due in mo	ore th	an one year	\$ 9,857,523		
									Amounts
	E	Beginning					Ending	Ľ	ue Within
Component Unit Activities (CDC):		Balance	Ac	lditions		Retired	 Balance		One Year
Sales Tax Bonds	\$	2,200,000	\$	-	\$	(150,000)	\$ 2,050,000	\$	155,000
Note payable		337,502		-		(337,502)	-		-
Premiums		10,656		-		(969)	 9,687		-
<b>Total Component Unit Activities</b>	\$	2,548,158	\$	-	\$	(488,471)	\$ 2,059,687	\$	155,000
	I	.ong-term lial	bilitie	s due in mo	ore th	an one year	\$ 1,904,687		

General obligation bonds and certificates are serviced by the debt service fund. The amount of long-term debt that can be incurred by the City is not limited by state statute or the City's Home Rule Charter. The only limitation would be the overall tax rate limitation of \$2.50 per \$100 assessed valuation. Bond covenants for the general obligation bonds and certificates of obligation require the City to levy a tax sufficient to pay the current interest and principal of the debt. During the current year, the City was in compliance with these bond covenants.

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly, are not reported as fund liabilities in the governmental funds. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. The City intends to retire all of its general long-term liabilities, plus accrued interest, from property taxes and other current revenues from the debt service fund as has been done in prior years. The proprietary fund type long-term debt will be repaid, plus accrued interest, from operating revenues of the respective fund.

Long-term debt at year end was comprised of the following debt issues:

	Governmental Activities			Business - Type Activities		Total
General Obligation Bonds:						
\$6,740,000 General Obligation Refunding Bond, Series 2020, due in						
installments through 2032, interest at 4.0%	\$	5,235,000	\$	-	\$	5,235,000
\$2,695,000 General Obligation Refunding Bonds, Series 2012,						
due in installments through 2024, interest at 2.0%		290,000		-		290,000
Total General Obligation Bonds	\$	5,525,000	\$	-	\$	5,525,000
Certificates of Obligation:						
\$7,655,000 Certificates of Obligation, Series 2016, due in						
annual installments through 2036, interest at 2.1%	\$	5,390,000	\$	-	\$	5,390,000
\$9,605,000 Certificates of Obligation, Series 2022, due in						
annual installments through 2042, interest at 2.1%		-		9,465,000		9,465,000
Total Certificates of Obligation	\$	5,390,000	\$	9,465,000	\$	14,855,000
Revenue Bonds:						
\$900,000 Utility Revenue Bond, Series 2016A, due in installments						
through 2026, interest at 1.5%	\$	-	\$	270,000	\$	270,000
\$915,000 Utility Revenue Bond, Series 2016B, due in installments	Ŷ		Ŷ		Ŷ	
through 2026, interest at 1.5%		_		285,000		285,000
Total Revenue Bonds	\$	-	\$	555,000	\$	555,000
Less deferred amounts:						
Premiums/discounts	¢	863,053	\$	362,523	\$	1,225,576
Total Deferred Amounts	Ψ	863,053	ψ	362,523	Ψ	1,225,576
		000,000		002,020		1,220,070
Lease Liabilities:						
\$117,092 lease payable to Wells Fargo Equipment, due in						
monthly installments of \$2,168 through 2025, interest at 4%		41,886		-		41,886
\$21,500 lease payable to Conroe Golf Cars, due in						
monthly installments of \$3,000 through Dec 2023, interest at 0%		9,000				9,000
Total Leases Liabilities	<u>_</u>	50,886	<u>+</u>	-	<i>•</i>	50,886
Total Debt	\$	11,828,939	\$	10,382,523	\$	22,211,462

	(	Component Unit Activities
Sales Tax Bonds:		
\$3,215,000 Sales Tax Bonds, Series 2014, due in		
annual installments through 2036, interest at 3.0%	\$	2,050,000
Total Sales Tax Bonds	\$	2,050,000
Less deferred amounts:		
Premiums	\$	9,687
Total Deferred Amounts	\$	9,687
Total Debt	\$	2,059,687

The annual requirements to amortize the City's long-term activities debt issues outstanding at year end were as follows:

#### **Certificates of Obligations**

Year		Governmen	tal A	ctivities		ctivities		
Ending		Principal		Interest		Principal		Interest
2024	\$	360,000	\$	113,980	\$	340,000	\$	371,800
2025		370,000		103,030		355,000		357,900
2026		380,000		93,680		370,000		343,400
2027		390,000		85,785		380,000		328,400
2028		395,000		77,543		400,000		312,800
2029-2033		2,115,000		257,724		2,245,000		1,306,500
2034-2038		1,380,000		43,890		2,745,000		809,500
2039-2043		-		-		2,630,000		215,400
Total	\$	5,390,000	\$	775,632	\$	9,465,000	\$	4,045,700
	-							

Year	<b>Governmental Activities</b>									
Ending,		Principal		Interest						
2024	\$	1,085,000	\$	152,225						
2025		830,000		116,100						
2026		865,000		86,525						
2027		880,000		64,750						
2028		910,000		42,300						
2029-2032		955,000		35,175						
Total	\$	\$ 5,525,000		497,075						

#### General Obligation Refunding Bonds

#### Revenue Bonds

Year Ending	 Business-Ty	pe Activities			
September 30,	Principal	]	Interest		
2024	\$ 185,000	\$	3,674		
2025	185,000		2,408		
2026	185,000		845		
Total	\$ 555,000	\$	6,927		

#### Revenue Bonds

Year Ending	<b>Component Unit Activities</b>								
September 30,		Principal		Interest					
2024	\$	155,000	\$	78,319					
2025		160,000		73,000					
2026		165,000		67,313					
2027		170,000		61,025					
2028		175,000		54,125					
2029-2033		1,000,000		155,269					
2034		225,000		4,780					
Total	\$	2,050,000	\$	493,831					

The annual requirements to amortize lease liabilities outstanding at year end were as follows:

Year ending	<b>Governmental Activities</b>							
September 30,	P	rincipal	I	nterest				
2024	\$	33,796	\$	1,224				
2025		17,090	_	257				
Total	\$	50,886	\$	1,481				

The following is an analysis of equipment leased under a lease as of September 30, 2023:

	Gov	Governmental			
	Activities				
Equipment (30 golf carts)	\$	138,592			
(Less) accumulated depreciation		(36,766)			
Total	\$	101,826			

#### F. Other Long-term Liabilities

The following is a summary of changes in the City's other long-term liabilities for the year ended. In general, the City uses the general fund and enterprise funds to liquidate compensated absences.

									A	mounts	
	Be	eginning						Ending	D	ue Within	
	I	Balance	Α	dditions	(R	(Reductions)		Balance		One Year	
<b>Governmental Activities</b> :											
Compensated Absences	\$	504,414	\$	176,535	\$	(257,259)	\$	423,690	\$	381,321	
<b>Total Governmental Activities</b>	\$	504,414	\$	176,535	\$	(257,259)	\$	423,690	\$	381,321	
Long-term Liabilities Due in More than One Year								42,369			
Business-Type Activities:											
Compensated Absences	\$	59,052	\$	26,177	\$	(26,092)	\$	59,137	\$	53,223	
Total Business-Type Activities	\$	59,052	\$	26,177	\$	(26,092)	\$	59,137	\$	53,223	
Long-term Liabilities Due in More than One Year								5,914			

#### G. Deferred Charges on Refunding

Deferred charges resulting from the issuance of Series 2012 refunding bonds have been recorded as deferred outflows of resources and are being amortized to interest expense over the shorter of either the remaining term of the refunded debt or the refunding certificates of obligation. Current year balances for governmental activities totaled \$13,027. Current year amortization expense for governmental activities totaled \$13,030.

#### H. Interfund Transactions

The compositions of interfund due to/from balances as of the year ended September 30, 2023 were as follows:

Due to (payable):	General			Debt Service		HMPG		Nonmajor Govt.		Total
General	\$	-	\$	17,885	\$	210,359	\$	8,406	\$	236,650
Nonmajor governmental		19,585		-		-		-		19,585
Electricity		266,093		-		-		-		266,093
Wastewater		103,991		-		-		-	_	103,991
Total	\$	389,669	\$	17,885	\$	210,359	\$	8,406	\$	626,319

The amounts payable relate to temporary loans for operating and capital activities that will be replenished in the subsequent year.

Transfers between the primary government during the 2023 year were as follows:

Transfers (Out):										
Transfers In:	Cap	ital Projects	Nor	nmaj. Govt		Electric	Wate	er/Wastewater	 Garbage	 Total
General	\$	-	\$	14,110	\$	1,826,705	\$	1,646,175	\$ 125,000	\$ 3,611,990
Capital projects		-		-		7,517,058		-	-	7,517,058
HMPG		-		-		263,600		-	-	263,600
Water/Wastewater		127,851		-		-		-	-	127,851
Nonmajor govt.		-		-		29,400		-	 -	 29,400
Total	\$	127,851	\$	14,110	\$	9,636,763	\$	1,646,175	\$ 125,000	\$ 11,549,899

Transfers between the primary government and the component unit during the 2023 year were as follows:

Transfer In:		 CDC	 Airport	Total		
General		\$ 310,900	\$ -	\$	310,900	
Golf course		342,000	-		342,000	
CDC		-	18,000		18,000	
	Total	\$ 652,900	\$ 18,000	\$	670,900	

Transfers between the primary government funds were primarily to support debt service requirements and operation of funds. In addition, the CDC transferred \$652,900 to the primary government for various operating expenses. These transfers are presented as expenses and intergovernmental revenue in the CDC and primary government, respectively.

#### I. Fund Equity

The City records restrictions to indicate that a portion of the fund balance is legally restricted for a specific future use or to indicate that a portion of the fund balance is not available for expenditures due to internal assignments. The following is a list of restricted/assigned fund balances:

		signed 1 Balance	Restricted Fund Balance		
Debt service		\$ _	\$	2,628,040	
Public education		-		79,249	
Public safety		-		58,262	
Tourism		-		119,950	
Library		-		356,160	
Capital projects		89,726		4,215,672	
Fixed asset replacement		1,080,090		-	
Airport		107,540		-	
1	Гotal	\$ 1,277,356	\$	7,457,333	

#### V. OTHER INFORMATION

#### A. Risk Management

The City is exposed to various risks of losses related to torts; theft, damage, or destruction of assets; errors and omission; injuries to employees or others; and natural disasters. The City's

primary risk management activity is to maintain various types of insurance coverage to cover any significant losses that might be incurred.

The City is contingently liable with respect to claims or litigation arising from the ordinary course of operations. The settlement of such claims would require budget appropriations of future revenues. City officials have asserted that they have no significant pending or threatened litigation or claims against the City that would have a material adverse effect on the financial position of the City. Federal and State funds received during the current year and prior years through various grant programs are subject to audit by the applicable agencies. The City does not anticipate any substantial disallowance of project costs for any of the projects.

#### **B.** Contingent Liabilities

The City is involved in lawsuits with other parties from time to time. While the ultimate result of these matters cannot be predicted with certainty, the City does not expect them to have a materially adverse effect on the basic financial statements.

Amounts received or receivable from granting agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

#### C. Contracts/Agreements

#### **Electric System**

The City owns and operates a municipal electric distribution system for the benefit of its citizens. The electric distribution system consists of distribution lines, two substations (which are owned and operated by Sam Rayburn Municipal Power Agency ("SRMPA") and interconnected transmission lines of Entergy Gulf States, which supply power to the City's system. The City furnishes electric service to its customers solely within its City limits.

The City is one of three voting members (consisting of the cities of Liberty, Livingston, and Jasper, Texas) of the SRMPA. The SRMPA is a political subdivision of the State of Texas and is

governed by a board of six directors, two of which are appointed by each member City. SRMPA is considered to be a joint venture with no equity interest.

SRMPA was formed to undertake the planning, financing, development, acquisition, and operation of projects for the generation and transmission of electric power to supply the present and future needs of the member cities and the Vinton (Louisiana) Public Power Agency ("VPPA"). Each participant is required by contract with SRMPA, to purchase its electrical requirements from SRMPA, and to pay liabilities under such contract as an operating and maintenance expense to its electrical system. SRMPA is required to establish rates for electric power to the participants sufficient to pay all debt service requirements (including funding of required reserves), all operating and maintenance costs of repairs and improvements. The City, as a participant, is required to establish rates to its customers sufficient to meet its obligations to SRMPA under the exclusive power sales contract. On September 19, 2012, the Agency issued \$108,940,000 of Power Supply System Revenue Refunding Bonds, the Series 2012 Bonds, and defeased all of the Agency's outstanding Series 2002 Bonds.

The Agency and VPPA began concept development of a separate wholesale power enterprise called the "Cambridge Project" prior to 2010. The Cambridge Project is distinct and separate from the Agency's primary wholesale power supply mission serving its three member cities, although the project compliments the Agency's performance. The Agency's revenues, funds, and accounts established under the participant agreement are not comingled with Cambridge Project accounts and are not available to the Cambridge Project enterprise. The Cambridge Project is independent from the Agency's existing operations that secure the Agency's payment obligations to holders of the 2012 Bonds. During Fiscal Years 2010 and 2011, the Agency and VPPA were engaged in discussions with Entergy operating companies regarding additional power supply and purchase arrangements that became effective in early Fiscal Year 2012 on December 1, 2011. The new power supply contractual arrangements enabled the Cambridge Project to obtain four new wholesale loads and provide the Agency with firm power supply for the next 25 years to serve its three Member cities. The four wholesale loads are two large oil refineries, a chemical company and Entergy Texas Inc. The two oil refineries and the chemical companies are served through VPPA. The Cambridge Project supplements the existing Agency Systems and the VPPA Systems under the original power supply agreement. In addition to the aforementioned wholesale loads, the Cambridge Project includes additional power supply resources consisting of generation from third parties and power supply purchases from Entergy Gulf States Louisiana LLC and from EWO Marketing, Inc ("EWOM"). The power purchase agreement with EWOM is referred to as the Supplemental Requirements Power Supply Agreement (SRPSA) and, in addition to serving wholesale loads of the Cambridge Project, it assures an energy supply to the Agency beyond the 2021 termination of the RPSA to 2035 and provides that, if the Agency has load growth above the anticipated rate, EWOM will provide service for such load. Should any of the Cambridge Project contractual arrangements be terminated, all Cambridge contracts will terminate and the Agency and VPPA Systems will revert to their original condition with wholesale energy provided under the RPSA for the

Agency to serve its participating Member cities. Due to excess operating reserves generated from the Cambridge project, the Agency elected to approve a distribution to the City of \$7,000,000 during the year. This distribution is reported as an operating expense of the Agency and intergovernmental revenue by the City.

#### Joint Operating Agreement - Port of Liberty

Commencing in 1968, the City of Liberty entered into a joint operating agreement with the Chambers-Liberty Counties Navigation District (the "District") which established certain terms with respect to the operation of the Port of Liberty (the "Port"). The Port facilities were constructed on land owned jointly by the City and the District, and the board of commissioners of the Port are appointed jointly by the City and the District, but neither entity can unilaterally appoint a majority of the board. The board of the Port is responsible for selection of management, development of a budget, and for continuing operations of the Port. The City does not account for revenues or expenditures for Port activities. The Port of Liberty has separate audited financial statements which may be obtained by contacting Port officials.

#### D. Pension Plans

#### Texas Municipal Retirement Systems

#### **Plan Description**

The City of Liberty participates as one of 919 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at <u>www.tmrs.com</u>.

All eligible employees of the city are required to participate in TMRS.

#### **Benefits Provided**

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

Plan provisions for the City were as follows:

	<u>Plan Year 2022</u>	<u>Plan Year 2021</u>
Employee deposit rate	7%	7%
Matching ratio (city to	2 to 1	2 to 1
employee)		
Years required for vesting	5	5
Service retirement eligibility		
(expressed as age / years of	60/5, 0/20	60/5, 0/20
service)	00/3, 0/20	
Updated service credit	0%	0%
Annuity increase (to retirees)	0% of CPI repeating	0% of CPI repeating

#### Employees covered by benefit terms

At the December 31, 2022 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	57
Inactive employees entitled to but not yet receiving benefits	146
Active employees	98
Total	301

#### Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted

by the governing body of the City. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City of Liberty were required to contribute 6% of their annual gross earnings during the fiscal year. The contribution rates for the City of Liberty were 15.48% and 14.54% in calendar years 2022 and 2023, respectively. The City's contributions to TMRS for the year ended September 30, 2023, were \$872,460, and were equal to the required contributions.

#### **Net Pension Liability**

The City's Net Pension Liability (NPL) was measured as of December 31, 2022, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions:

The Total Pension Liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.5% per year
Overall payroll growth	3.50% to 11.50%, including inflation
Investment Rate of Return	6.75%, net of pension plan investment expense, including inflation

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum 16 mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018.

They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rates (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Global Public Equity	35.0%	7.70%
Core Fixed Income	6.0%	4.90%
Non-Core Fixed Income	20.0%	8.70%
Other Public/Private Markets	12.0%	8.10%
Real Estate	12.0%	5.80%
Hedge Funds	5.0%	6.90%
Private Equity	10.0%	11.8%
Total	100.0%	

The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2023 are summarized in the following table:

#### **Discount Rate:**

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### **Changes in the Net Pension Liability:**

						Total
	<b>Total Pension</b>			Plan	Ν	et Pension
		Liability (a)	Fiduciary Net		_	Liability
Balance at 12/31/21	\$	18,838,916	\$	16,479,736	\$	2,359,180
Changes for the year:						
Service cost		666,593		-		666,593
Interest		1,259,239		-		1,259,239
Change in benefit terms		-		-		-
Difference between expected						
and actual experience		(188,068)		-		(188,068)
Changes of assumptions		-		-		-
Contributions – employer		-		843,042		(843,042)
Contributions – employee		-		381,222		(381,222)
Net investment income		-		(1,203,800)		1,203,800
Benefit payments, including						
refunds of emp. contributions		(1,033,651)		(1,033,651)		-
Administrative expense		-		(10,410)		10,410
Other changes		-		12,422		(12,422)
Net changes		704,113		(1,011,175)		1,715,288
Balance at 12/31/22	\$	19,543,029	\$	15,468,561	\$	4,074,468

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

1% Decrease			Current Single Rate	1% Increase			
	5.75%		Assumption 6.75%	7.75%			
\$	6,577,059	\$	4,074,468	\$	2,002,039		

#### **Pension Plan Fiduciary Net Position:**

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the internet at <u>www.tmrs.com</u>.

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

For the year ended September 30, 2023, the City recognized pension expense of \$571,711.

At September 30, 2023, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

		Deferred	Deferred			
	Outflo	ws of Resources	(Inflows) of Resources			
Difference between projected and						
actual investment earnings	\$	1,092,125	\$	-		
Differences between expected and						
actual economic experience		-		(175,129)		
Contributions subsequent to the						
measurement date		630,882		-		
Change in assumptions		-		-		
Total	\$	1,723,007	\$	(175,129)		

The City reported \$630,882 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability for the year ending September 30, 2024.

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	 Total
2023	\$ (34,643)
2024	203,198
2025	285,209
2026	463,232
2027	-
Thereafter	 -
	\$ 916,996

#### F. Subsequent Events

There were no material subsequent events through February 2, 2024, the date the financial statements were issued.

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## **REQUIRED SUPPLEMENTARY INFORMATION**

## **City of Liberty, Texas** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND For the Year Ended September 30, 2023

\_\_\_ .

	Driginal & nal Budget	 Actual	Fi	riance with nal Budget Positive Negative)
<u>Revenues</u>				
Property tax	\$ 3,310,000	\$ 3,122,265	\$	(187,735)
Sales tax	2,200,000	2,441,550		241,550
Franchise and local taxes	213,000	244,229		31,229
License and permits	141,650	108,331		(33,319)
Intergovernmental	22,475	335,272		312,797
Charges for services	1,002,700	1,120,830		118,130
Fines and forfeitures	234,700	147,256		(87,444)
Investment income	50,525	162,277		111,752
Other revenue	177,050	475,106		298,056
Rents and royalties	5,000	12,400		7,400
Total Revenues	 7,357,100	8,169,516		812,416
<u>Expenditures</u>				
Current:				
General government	1,108,569	1,188,491		(79,922)
Fire/EMS	2,674,785	2,861,397		(186,612)
Police	2,649,517	2,808,762		(159,245)
Municipal court	209,862	158,503		51,359
Animal control	146,460	168,812		(22,352)
Streets	935,267	739,953		195,314
Parks and recreation	1,064,302	961,690		102,612
Inspection	301,510	257,123		44,387
Business and support services	1,465,510	1,173,144		292,366
Capital outlay	1,904,665	583,360		1,321,305
Total Expenditures	 12,460,447	 10,901,235		1,559,212
<b>Revenues Over (Under) Expenditures</b>	(5,103,347)	 (2,731,719)		2,371,628
Other Financing Sources (Uses)				
Sale of assets	80,000	-		(80,000)
Transfers in	5,023,347	3,611,990		(1,411,357)
Total Other Financing Sources (Uses)	 5,103,347	 3,611,990		(1,491,357)
Net Change in Fund Balance	\$ 	 880,271	\$	880,271
Beginning fund balance		2,572,427		
Ending Fund Balance		\$ 3,452,698		

Notes to Required Supplementary Information

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

## **City of Liberty, Texas** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HMPG FLOOD WALL AND LEVEE For the Year Ended September 30, 2023

			ginal & Budget	Actual	Variance with Final Budget Positive (Negative)		
<u>Revenues</u>							
Intergovernme	ental	\$	-	\$ 810,432	\$	810,432	
	<b>Total Revenues</b>		-	 810,432		810,432	
<u>Expenditures</u> Capital outlay			1,570,681	2,412		1,568,269	
	<b>Total Expenditures</b>		1,570,681	 2,412		1,568,269	
	Revenues Over Expenditures	(	1,570,681)	 808,020		2,378,701	
Other Financing	Sources (Uses)						
Transfer in			1,570,681	 263,600		(1,307,081)	
	Net Change in Fund Balances	\$	-	1,071,620	\$	1,071,620	
Beginning fund b	alances			83,371			
5 0	<b>Ending Fund Balances</b>			\$ 1,154,991			
	2						

Notes to Required Supplementary Information

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

See Notes to Financial Statements.

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Years Ended:

	12/31/2022			12/31/2021	12/31/2020		
Total pension liability							
Service cost	\$	666,593	\$	701,246	\$	664,751	
Interest		1,259,239		1,204,446		1,145,698	
Changes in benefit terms		-		-		-	
Differences between expected and actual							
experience		(188,068)		(136,764)		(91,483)	
Changes of assumptions		-		-		-	
Benefit payments, including refunds of							
participant contributions		(1,033,651)		(846,067)		(887,669)	
Net change in total pension liability		704,113		922,861		831,297	
Total pension liability - beginning		18,838,916		17,916,055		17,084,758	
Total pension liability - ending (a)		19,543,029		18,838,916		17,916,055	
Plan fiduciary net position							
Contributions - employer	\$	843,042	\$	942,598	\$	944,762	
Contributions - members		381,222		398,112		377,700	
Net investment income		(1,203,800)		1,845,169		968,002	
Benefit payments, including refunds of							
participant contributions		(1,033,651)		(846,067)		(887,669)	
Administrative expenses		(10,410)		(8,534)		(6,263)	
Other		12,422		58		(244)	
Net change in plan fiduciary net position		(1,011,175)		2,331,336		1,396,288	
Plan fiduciary net position - beginning		16,479,736		14,148,400		12,752,112	
Plan fiduciary net position - ending (b)	\$	15,468,561	\$	16,479,736	\$	14,148,400	
Fund's net pension liability - ending (a) - (b)	\$	4,074,468	\$	2,359,180	\$	3,767,655	
Plan fiduciary net position as a percentage of the							
total pension liability		79.15%		87.48%		78.97%	
Covered payroll	\$	5,446,024	\$	5,687,319	\$	5,395,709	
Fund's pension liability as a percentage of							
covered payroll		74.82%		41.48%		69.83%	

#### Notes to schedule:

1) This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.

12/31/2019		12/31/2018		12/31/2017		12/31/2016		12/31/2015		12/31/2014	1
\$ 608,445 1,083,968 -	\$	554,261 1,036,711 -	\$	555,605 991,341 -	\$	520,691 935,272 -	\$	517,416 863,571 -	\$	318,408 780,406 4,030,494	
(59,406) 17,800		(272,717)		(242,896) -		(76,539) -		53,707 530,215		325,260	
 (641,213) 1,009,594 16,075,164		(649,270) 668,985 15,406,179		(613,204) 690,846 14,715,333		(519,266) 860,158 13,855,175		(375,511) 1,589,398 12,265,777	_	(295,510) 5,159,058 7,106,719	- -
\$ 17,084,758 877,584 343,754 1,631,316	\$	16,075,164 832,343 310,635 (310,700)	\$	15,406,179 837,384 311,887 1,197,456	\$	14,715,333 735,499 290,194 515,312	\$	13,855,175 732,389 304,618 10,273	\$	12,265,777 201,943 204,251 371,202	-
(641,213) (9,216) (276)		(649,270) (6,005) (315)		(613,204) (6,210) (315)		(519,266) (5,824) (314)		(375,511) (6,261) (308)		(295,510) (3,875) (319)	
\$ 2,201,949 10,550,163 12,752,112	\$	176,688 10,373,475 10,550,163	\$	1,726,998 8,646,477 10,373,475	\$	1,015,601 7,630,876 8,646,477	\$	665,200 6,965,676 7,630,876	\$	477,692 6,487,984 6,965,676	- -
\$ 4,332,646	\$	5,525,001	\$	5,032,704	\$	6,068,856	\$	6,224,299	\$	5,300,101	-
\$ 74.64% 4,910,776	\$	65.63% 4,437,636	\$	67.33% 4,455,530	\$	58.76% 4,145,627	\$	55.08% 4,351,691	\$	56.79% 4,085,010	
88.23%		124.50%		112.95%		146.39%		143.03%		129.75%	

## SCHEDULE OF EMPLOYER CONTRIBUTIONS TO PENSION PLAN

Years Ended:

	9/30/2023		9/30/2022		9/30/2021	
Actuarially determined employer contributions	\$	872,460	\$	849,026	\$	915,687
Contributions in relation to the actuarially						
determined contribution	\$	872,460	\$	849,026	\$	915,687
Contribution deficiency (excess)	\$	-	\$	-	\$	-
Annual covered payroll	\$	5,899,522	\$	5,383,076	\$	5,453,720
Employer contributions as a percentage of covered						
payroll		14.79%		15.77%		16.79%

1) This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.

#### NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS TO PENSION PLAN

#### Valuation Date:

Notes	Actuarially determined contribution rates are calculated as of
	December 31 and become effective in January 13 months later.
M. (1 1 1. A	

#### Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	22 years (longest amortization ladder)
Asset Valuation Method	10 Year smoothed market; 12% soft corridor
Inflation	2.5%
Salary Increases	3.50% to 11.5%, including inflation
Investment Rate of Return	6.75%
Retirement Age	Experience-based table of rates that are specific to the City's plan of
	benefits. Last updated for the 2019 valuation pursuant to an
	experience study of the period 2014 - 2018
Mortality	Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables.
	The rates are projected on a fully generational basis with scale UMP.
	Pre-retirement: PUB(10) mortality tables, with the Public Safety table
	used for males and the General Employee table used for females. The
	rates are projected on a fully generational basis with scale UMP.
Other Information:	
Notes	There were no benefit changes during the year.
	0 0 ,

 9/30/2020	 9/30/2019	 9/30/2018	9/30/2017 9/30/2		9/30/2016	 9/30/2015	1	
\$ 935,280	\$ 861,152	\$ 830,396	\$	819,924	\$	744,092	\$ 605,241	
\$ 935,280	\$ 861,152	\$ 830,396	\$	819,924	\$	744,092	\$ 605,241	
\$ -	\$ -	\$ -	\$	-	\$	-	\$ -	
\$ 5,335,230	\$ 4,762,279	\$ 4,426,509	\$	4,419,225	\$	4,253,975	\$ 4,424,680	
17.53%	18.08%	18.76%		18.55%		17.49%	13.68%	

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## COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

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### COMBINING BALANCE SHEET (Page 1 of 2) NONMAJOR GOVERNMENTAL FUNDS September 30, 2023

		Police	Airport		otel-Motel/ Tourism	Go	lf Course
	Seiz	zure Fund	 Fund	Fund		Fund	
Assets							
Cash and cash equivalents	\$	44,806	\$ 87,060	\$	104,823	\$	9,878
Investments		-	-		-		-
Receivables, net		-	24,017		20,948		-
Inventory		-	-		-		3,172
Due from other funds		-	-		-		-
Total Assets	\$	44,806	\$ 111,077	\$	125,771	\$	13,050
<u>Liabilities</u>							
Accounts payable	\$	-	\$ 3,537	\$	5,821	\$	35,574
Due to other funds		-	 -		-		-
<b>Total Liabilities</b>		-	3,537		5,821		35,574
Fund Balances							
Restricted for:							
Public safety		44,806	-		-		-
Debt service		-	-		-		-
Tourism		-	-		119,950		-
Public education		-	-		-		-
Library		-	-		-		-
Capital projects		-	-		-		-
Assigned		-	107,540		-		-
Unassigned		-	-		-		(22,524)
<b>Total Fund Balances</b>		44,806	 107,540		119,950		(22,524)
Total Liabilities and Fund							
Balances	\$	44,806	\$ 111,077	\$	125,771	\$	13,050

See Notes to Financial Statements.

### COMBINING BALANCE SHEET (Page 2 of 2) NONMAJOR GOVERNMENTAL FUNDS September 30, 2023

	CDBG Harvey Recovery		Liberty Ranch PID		funicipal Library Trust	Library Memorial Fund	
Assets							
Cash and cash equivalents	\$ 52,355	\$	34,163	\$	199,331	\$	65,958
Investments	-		-		90,871		-
Receivables, net	-		-		-		-
Inventory	-		-		-		-
Due from other funds	-		-		-		-
<b>Total Assets</b>	\$ 52,355	\$	34,163	\$	290,202	\$	65,958
<u>Liabilities</u>							
Accounts payable	\$ -	\$	-	\$	-	\$	-
Due to other funds	-		-		-		-
Total Liabilities	-		-		_		-
Fund Balances	 						
Restricted for:							
Public safety	-		-		-		-
Debt service	-		34,163		-		-
Tourism	-		-		-		-
Public education	-		-		-		-
Library	-		-		290,202		65,958
Capital projects	52,355		-		-		-
Assigned	-		-		-		-
Unassigned	-		-		-		-
Total Fund Balances	 52,355		34,163		290,202		65,958
Total Liabilities and Fund							<u> </u>
Balances	\$ 52,355	\$	34,163	\$	290,202	\$	65,958

See Notes to Financial Statements.

Capital Projects (CO 2016)		Public Educ. & Government Cable Fund		Police Preseizure		CDBG LAYL Drive			Total
\$	1,007	\$	70,843	\$	5,410	\$	_	\$	675,634
Ψ	-	Ψ		Ψ		Ψ	_	Ψ	90,871
	_		-		_		30,888		75,853
	-		_		-		-		3,172
	-		8,406		-		-		8,406
\$	1,007	\$	79,249	\$	5,410	\$	30,888	\$	853,936
\$	-	\$	-	\$	5,000	\$	27,706	\$	77,638
	-		-		-		19,585		19,585
	-				5,000		47,291		97,223
	-		-		410		-		45,216
	-		-		-		-		34,163
	-		-		-		-		119,950
	-		79,249		-		-		79,249
	-		-		-		-		356,160
	1,007		-		-		-		53,362
	-		-		-		-		107,540
	-		-		-		(16,403)		(38,927)
	1,007		79,249		410		(16,403)		756,713
\$	1,007	\$	79,249	\$	5,410	\$	30,888	\$	853,936

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### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Page 1 of 2) NONMAJOR GOVERNMENTAL FUNDS For the Year Ended September 30, 2023

	Police Seizure Fund	Airport Fund	Hotel-Motel/ Tourism Fund	Golf Course Fund
<u>Revenues</u>				
Hotel occupancy taxes	\$ -	\$ -	\$ 58,514	\$ -
Franchise taxes	-	-	-	-
Charges for services	-	313,836	-	378,546
Intergovernmental	-	23,335	-	342,000
Rents and royalties	-	72,255	-	-
Investment income	3,029	-	-	-
Other income		-	58,078	3,950
Total Revenues	3,029	409,426	116,592	724,496
<b>Expenditures</b>				
Tourism	-	-	105,640	-
Library	4,256	-	-	-
Public works	-	-	-	-
Airport	-	419,688	-	-
Golf course	-	-	-	710,580
Debt service:				
Principal	-	-	-	36,326
Interest and fiscal charges	-	-	-	2,195
<b>Total Expenditures</b>	4,256	419,688	105,640	749,101
Revenues Over (Under)				
Expenditures	(1,227)	(10,262)	10,952	(24,605)
<u>Other Financing Sources (Uses)</u>				
Lease issuance	-	-	-	21,500
Transfers in	-	-	-	-
Transfers (out)	-	-	-	(14,110)
<b>Total Other Financing Sources</b>				
(Uses)	-	-	-	7,390
Net Change in Fund Balances	(1,227)	(10,262)	10,952	(17,215)
Beginning fund balances	46,033	117,802	108,998	(5,309)
Ending Fund Balances	\$ 44,806	\$ 107,540	\$ 119,950	\$ (22,524)

See Notes to Financial Statements.

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES (Page 2 of 2) NONMAJOR GOVERNMENTAL FUNDS For the Year Ended September 30, 2023

	CDBG Harvey Recovery	Liberty Ranch PID	Municipal Library Trust	Library Memorial Fund
<u>Revenues</u>				
Hotel occupancy taxes	\$ -	\$ -	\$ -	\$ -
Franchise taxes	-	-	-	-
Charges for services	-	-	-	18,437
Intergovernmental	198,539	-	-	-
Rents and royalties	-	-	-	-
Investment income	-	-	8,124	50
Other income	_	-		
<b>Total Revenues</b>	198,539	-	8,124	18,487
<u>Expenditures</u>				
Tourism	-	558	-	-
Library	-	-	622	9,982
Public works	725	-	-	-
Airport	-	-	-	-
Golf course	-	-	-	-
Debt service:				
Principal	-	-	-	-
Interest and fiscal charges	-	-	-	-
<b>Total Expenditures</b>	725	558	622	9,982
Revenues Over (Under)				
Expenditures	197,814	(558)	7,502	8,505
Other Financing Sources (Uses)				
Lease issuance	-	-	-	-
Transfers in	29,400	-	-	-
Transfers (out)	-	-		-
<b>Total Other Financing Sources</b>				
(Uses)	29,400	-		-
Net Change in Fund Balances	227,214	(558)	7,502	8,505
Beginning fund balances	(174,859)	34,721	282,700	57,453
Ending Fund Balances	\$ 52,355	\$ 34,163	\$ 290,202	\$ 65,958

See Notes to Financial Statements.

CapitalPublic Educ &ProjectsGovernment(CO 2016)Cable Fund			Police Preseizure		CDBG YL Drive	 Total	
\$	-	\$	- \$	-	\$	-	\$ 58,514
	-	16,662		-		-	16,667
	-		-	-		-	710,819
	-		-	-		30,888	594,762
	-		-	-		-	72,255
	-		-	336		-	11,539
	-		-	-		-	62,028
	-	16,662	7	336		30,888	1,526,584
	-		-	-		-	106,198
	-		-	-		-	14,860
	-		-	-		47,291	48,016
	-		-	-		-	419,688
	-		-	-		-	710,580
	-		-	-		-	36,326
	-			-		-	 2,195
	-			-		47,291	 1,337,863
	-	16,662	7	336		(16,403)	188,721
	-		-	-		-	21,500
	-		-	-		-	29,400
	-			-			 (14,110)
	-		-	-		-	36,790
	-	16,662	7	336		(16,403)	 225,511
	1,007	62,582	2	74		-	531,202
\$	1,007	\$ 79,249	) \$	410	\$	(16,403)	\$ 756,713